North East Lincolnshire
Local Development Framework

Core Strategy
Preferred Options

Regulation 26 Consultation

June 2007
Executive Summary
The Purpose of this Consultation

The Planning and Compulsory Purchase Act 2004 has introduced new types of plans for shaping and guiding development, and new procedures for preparing them. The Local Development Framework (LDF) will replace the North East Lincolnshire Local Plan in setting out policies and proposals for the area.

The LDF will comprise a number of documents to be produced over a period of time. The Core Strategy is the first policy document. It will set out the Council’s overall approach to development. It will cover the period to 2022, but will be reviewed on a regular basis. Individual allocations of land for specific purposes will not be contained in the Core Strategy but will follow in later documents. All future LDF documents must be in conformity with the Core Strategy.

This ‘Preferred Options Paper’ is a key stage in the preparation of the Core Strategy. It provides an important step in progressing the Core Strategy. (Text has been highlighted in red only to distinguish where new text has been incorporated from that included in the Issues and options paper). The Council is seeking through a process of continuous community involvement to build consensus. The Core Strategy document sets out:

- An overall spatial vision setting out how the Borough is expected to change over the plan period.
- A set of spatial objectives outlining the main policy directions which need to be pursued in order to realise the vision.
- A set of strategic policies for addressing the vision and objectives.

Consultation has already taken place on an initial Issues and Options Paper. This initial paper provided an important step in identifying issues to be addressed, further issues to be examined, the vision to be strived for, the spatial objectives to be delivered and a framework upon which to develop strategic policies.

An initial sustainability appraisal was undertaken during the production of the issues and options document. This provides the process for assessing the extent to which emerging policies and proposals will help to achieve relevant environmental, social and economic objectives.

The Council has also undertaken an 'Appropriate Assessment' on the emerging Core Strategy to meet the requirements of the European Community Habitats Directive (Directive 92/43/EEC) having identified the need as the Humber Estuary Special Protection Area / Special Area of Conservation / RAMSAR site lies within and adjacent to the boundary of North East Lincolnshire. The purpose of the Appropriate Assessment is to assess the impacts of the land-use plan against the conservation objectives of the designated sites and to ascertain whether it would adversely affect the integrity of the site.
This ‘preferred options’ consultation provides the opportunity to participate in the further development of the core strategy before the Council prepares its submission document.

It is stressed that the contents of this document have yet to be finalised and will be subject to further review and revision. This document identifies a range of policy options before setting out a preferred policy approach. The policies identified in this document reflect suggested policy directions and DO NOT represent final policy wording. Further comment is invited on all policy options identified together with the identified preferred approach.
Executive Summary
# North East Lincolnshire Council | Core Strategy (Preferred Options)

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Map 1.1 - Key Diagram

1
Introduction
Introduction

The Local Development Framework

1.1 The Core Strategy document is one of a number of ‘Local Development Documents’ (DPD) that together will make up the Local Development Framework Development Plan relating to North East Lincolnshire. The Planning and Compulsory Purchase Act 2004 requires the Council to prepare these documents in order, collectively to deliver the spatial planning framework for the future of the Borough.

1.2 This “preferred options stage” is an important step in preparing the Core Strategy. The ideas, options and proposals are presented to you for your comment and input. Preparation of the Core Strategy has commenced in advance of other documents as it establishes the strategy for future development in the Borough and forms the basis for future policy development. The Local Development Scheme provides a public statement of the Council’s programme for the production of local development documents. The Council’s Statement of Community Involvement sets out how the Council intends to engage communities in this process.

The Core Strategy

1.3 The Core Strategy will set out the ‘spatial vision’, ‘spatial objectives’ and ‘strategic policies’ to be used to bring about the objectives and vision.

<table>
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<th>A long term spatial vision reflecting local circumstance. (reflecting sustainable principles, having regard to the Community Strategy)</th>
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<td>The Spatial Objectives</td>
<td>Setting the context for strategic policies. (derived from identified issues and the spatial vision)</td>
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<td>The Strategic Policies</td>
<td>High level policies. (key and core policies)</td>
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Table 1.1 Objectives and Vision
The Core Strategy is a key document of the LDF. All Development Plan Documents and Supplementary Planning Documents must be in conformity with the Core Strategy when it has been approved. It is therefore important to reflect this higher level status in the development of the Core Strategy.

1.4 The Development Plan

1.5 Some of the Local Development Documents in the Local Development Framework are ‘called’ Development Plan Documents because they are or will be part of the statutory Development Plan.

1.6 The national planning system is effectively ‘plan led’. Section 39(6) of the Planning and Compulsory Purchase Act 2004 requires development control decisions to be made in accordance with relevant policies in the Development Plan unless material considerations indicate otherwise. The material considerations might include aspects of national planning policy or significant local issues that have arisen since the Development Plan was prepared.

1.7 In the future the statutory Development Plan for North East Lincolnshire will consist of:

<table>
<thead>
<tr>
<th>The Yorkshire and Humber Regional Spatial Strategy</th>
<th>Prepared by the Yorkshire and Humber Regional Assembly</th>
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<tr>
<td>Development Plan Documents</td>
<td>Prepared by North East Lincolnshire Council. (replacing the Humberside Structure Plan and North East Lincolnshire Plan)</td>
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<td></td>
<td>Initially policies in the North East Lincolnshire Local Plan will be saved for 3 years from commencement of the Act, these policies will be superseded as new Local Development Documents are adopted as part of the LDF</td>
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Table 1.2 Statutory Documents
1.8 **All Policies in the Core Strategy and in future Development Plan Documents are interdependent and must be read together to understand their combined effect upon a planning proposal.**

### The Preferred Options Paper

1.9 **The Preferred Options Paper** represents a key stage in the preparation of the Core Strategy Development Plan Document. At this stage consultation on the vision, objectives, key issues and main policy options is undertaken. These issues and options must be considered in terms of local circumstances, the evidence base, and conformity with national and regional policy.

1.10 The Initial Core Strategy Issues Paper has allowed for early participation with interested groups including, community, stakeholders and statutory bodies in accordance with details set out in the Statement of Community Involvement. The issues paper was also accompanied by an Initial Sustainability Appraisal. **This initial consultation has provided important feedback particularly in relation to:** defining the key issues and overall spatial vision (building upon those identified in the Community Strategy); identifying spatial objectives to be taken forward; identifying a policy framework and policy options. **A background paper ‘Leading to Preferred Options’ provides further details of the process of moving from the Issues Paper to the Preferred Options Paper.**

This document is available to view at: [http://www.nelincs.gov.uk/environment/localdevelopmentplans/corestrategy.htm](http://www.nelincs.gov.uk/environment/localdevelopmentplans/corestrategy.htm)


### The Preparation Process

1.12 The preparation of the Core Strategy Development Plan Document is illustrated in Figure 1.1 ‘Core Strategy Processes’. **This diagram identifies the main stages to be completed through the process and highlights the opportunities for communities to be involved in the preparation process.**
Figure 1.1 Core Strategy Processes

Introduction
How can I get involved?
How can I get involved?

2.1 The Core Strategy together with other Development Plan Documents will shape future development in the Borough. By getting involved you can play an important part in the preparation of these documents. Now is an important time to have an input to the Core Strategy Development Plan Document before the Submission Document is prepared for submission to the Secretary of State for independent examination. The document is presented as the means of building agreement as to what the final strategic approach should be for North East Lincolnshire. The whole of the Core Strategy is available for you to make comments upon.

2.2 If you wish to respond to the document please contact us during the 6 week consultation period. Details of when the consultation period will take place can be found in the Statement of Proposals Matters. You can do this by:

2.3 Post marked:

FAO Diane Wheeler
Forward Planning
Environmental Services
Origin 2
Origin Way
Grimsby
DN37 9TZ

2.4 Email to:

ldf@nelincs.gov.uk

2.5 Online at:

http://www.nelincs.gov.uk/environment/localdevelopmentplans/corestrategy.htm

Equalities Statement

If you would like to receive this information in another language or in another format such as large print, Braille or on audiotape, please contact the Council using the address given above.
Background to spatial planning
A Definition of Spatial Planning

3.1 ‘Spatial’ planning is a wider, more inclusive approach to considering the best use of land than traditional ‘land-use’ planning. Land-use planning has an approach that focuses on the regulation and control of land whereas spatial planning provides greater scope for the Council and other organisations to promote and manage change in the area. The Local Development Framework will still provide mechanisms by which future land uses may be regulated (and so give confidence to land owners and investors) but it will also open doors of opportunity and highlight other investment opportunities and plans from other responsible stakeholders.

3.2 The Local Development Documents will promote spatial planning by:

- **Setting a Broad Vision for an Area**
  - Local Development Documents must be consistent with national planning policy; be in general conformity with the Regional Spatial Strategy; have regard to the Community Strategy and other relevant local strategies and initiatives; and be rooted in sustainable development, and reflect regional and local circumstances.

- **Managing Change**
  - Local Development Documents must be pro-active and manage beneficial change related to the use and development of land. They must also remain relevant and up-to-date through monitoring and frequent review, and

- **Providing Greater Clarity on Implementation**
  - Local Development Documents must be specific and measurable via appropriate targets, milestones and indicators.
Policy Context
4.1 The Government sets out national guidance in Planning Policy Guidance Notes (PPG's); these are currently being replaced by Planning Policy Statements (PPS's). In addition the Government produces circulars and best practices guidance to provide further advice and assistance to local planning authorities. More information is available from the Office of the Deputy Prime Minister web site at www.odpm.gov.uk

4.2 Other National policies and initiatives will also be considered in preparing this Local Development Framework. For example 'The Northern Way' and 'City Region Strategies' will have a substantial impact on the funding of major infrastructure development and significant national and regional initiatives (e.g. a national ports strategy). The Department of Environment, Farming and Rural Affairs (DEFRA) will also have significant policy influence especially in regard to flood defences.

Regional Planning Policy / Strategies

4.3 Regional planning policies for the Yorkshire and Humber region are set out in the Regional Spatial Strategy (RSS). The RSS provides the regional spatial framework within which the Local Development Framework (LDF) must be prepared. The RSS forms part of the statutory development plan alongside the LDF.

4.4 The RSS vision for the Humber sub region is of a 'Global Gateway' with a thriving outward looking, sustainable economy. It is seen as building on its unique assets of location, the estuary, ports connectivity and physical environment; perpetually changing for the benefit of people businesses and the environment, whilst making significant contributions to the sustainability of regional, national and European communities.

4.5 The Humber Estuary Sub Area Policy HE1, in the RSS identifies key issues with respect to North East Lincolnshire, these are:

ROLES AND FUNCTIONS OF PLACES

Strengthening the role of Grimsby as a sub regional centre

ECONOMIC DEVELOPMENT

Diversifying and developing the economy

Foster value added port related activities and maximise opportunities around the ports and close to the Estuary's deep water channel

Encourage a growing and diversifying local economy in the main urban areas
Enhance the tourism offer and attraction of Cleethorpes

ENVIRONMENTAL QUALITY

Safeguard the port logistics/Humber Bank site

Review the stock of housing and employment in Grimsby as a basis for wide ranging economic development

Protect and enhance the bio-diversity and landscape quality of the Humber Estuary and Lincolnshire Wolds

Develop renewable energy generation whilst safeguarding character and amenity from the excessive culmination impacts

Safeguard main economic assets and settlements from tidal and fluvial flooding

TRANSPORT CONNECTIONS

Improve transport infrastructure

Improve opportunities for inter-modal transfer

Improve surface access opportunities by public transport to Humberside Airport

STRATEGIC PATTERNS OF DEVELOPMENT

Focus most development on main urban areas Grimsby/Cleethorpes

Restrain development in rural areas and smaller settlements - particularly south of Grimsby where development should generally be restricted to providing affordable housing

REGIONALLY SIGNIFICANT INVESTMENT PRIORITIES

Secure rapid urban renaissance progress in Grimsby

Manage and minimise the risk of flooding from the Humber and associated river and drainage systems to the main urban area and other settlements

Improve multi-modal land access to the Humber Ports and develop their complementary role
Secure a healthy housing market for all tenures of housing in the Grimsby area

**JOINED UP WORKING**

Promote collaborative working on LDF's between all agencies

Foster collaboration between public and private partners to realise the potential of the Humber ports as the ‘Global Gateway’

Support the delivery of the Humber Ports City Region Development Programme

Manage the release of land for housing in a manner which will support the interventions to address both fragile and failing housing markets and affordability

Develop public transport corridors and services

**4.6** A new RSS is currently being prepared by the Yorkshire and Humber Assembly. This Core Strategy will need to recognise any changes brought forward through the development of the new RSS.

**4.7** More information is available from the Regional Assembly web site at [www.yhassembly.gov.uk](http://www.yhassembly.gov.uk)

**4.8** In addition to the RSS there are a number of Regional Strategies that have been produced. These provide topic based frameworks setting out visions, common priorities and where identified delivery mechanisms across the region. These include:

- The Regional Economic Strategy - a 10 year strategy produced by Yorkshire Forward; the Regional Development Agency.
- The Regional Housing Strategy - produced by the Regional Housing Board
- The Regional Waste Strategy - produced by the Yorkshire and Humber Regional Assembly
- The Regional Tourism Strategy - now replaced by the Tourism Action Plan produced by the Yorkshire Tourist Board and Yorkshire Forward.
- The Regional Cultural Strategy - A strategy prepared by Yorkshire Culture a partnership of regional cultural interests.
- The Regional Transport Strategy - A strategy which provides a strategic steer on transport investment and management, and promotes more sustainable travel choices.
- The Yorkshire and the Humber Draft Rural Framework - A plan that identifies and articulates the region's rural priorities based on sound rural evidence.
4.9 There are also a range of plans and action plans produced at the regional or sub-regional level which have important links to spatial planning.

North East Lincolnshire Local Plan

4.10 The North East Lincolnshire Local Plan 2003 currently provides the local policy framework for the Borough. As the LDF is developed it will systematically replace policies in the adopted local plan to provide a new spatial planning framework alongside the RSS.

North East Lincolnshire Corporate Plan

4.11 This Corporate Plan 'Progressing with Pride' explains the key priorities for the Council. It sets out the work the Council are going to do next to achieve its priorities over a three year period. It forms the business plan for achieving the Council's contribution to the Community Strategy and forms the overarching framework for delivering service improvement. Through this Plan the Council is responding to national, regional and local issues by setting priorities.

4.12 In establishing priorities (set out below), consideration has been given to a range of factors. Firstly, there are a number of national or shared priorities such as raising standards in schools, then there are the priorities from the Community Strategy, the local issues from the residents' surveys and also recommendations from inspections.

4.13 The Corporate Plan does not stand alone. It provides the 'headlines' and is supported by detailed business plans at directorate and service level within the Council. It takes the Community Strategy and sets it in the context of the Council's own operations and ambitions for improvement. It sets out how the Council will deliver its responsibilities in the Community Strategy. Plans at a directorate level focus on delivering the directorate's specific responsibilities that arise from this Corporate Plan and the legal requirements for that directorate. Plans at a service level focus on delivering service improvement and outcomes for the public.

4.14 The Corporate Plan, 'Progressing With Pride' identifies the Council's key priorities. These five key service priorities are:

- **Neighbourhood Improvement** - to have neighbourhoods that are safe clean and green;
- **Regeneration** - to have a competitive and vibrant economy;
- **Children's Services** - to raise attainment and standards in schools and improve support to vulnerable young people;
- **Adult Care and Housing** - to provide better support to vulnerable adults and demonstrate an improvement in strategic housing;
- **Culture** - to increase participation in libraries, sports and community sports activities and in local heritage and the performing arts.

**North East Lincolnshire Community Strategy**

4.15 The North East Lincolnshire Community Strategy is a wide ranging strategy that focuses on the needs and priorities of local communities. The Community Strategy was produced by a collective of stakeholders and community interests operating as the Local Strategic Partnership.

4.16 The Community Strategy has recently undergone a process of review that has brought about a sharpening of the focus of the Strategy. This is reflected in the identification of a slimmed down set of outcomes. Checks have been made, including householder surveys to ensure these still reflect the communities' priorities. The revised set of community strategy outcomes, (numbered for future reference), are set out below:

1) People in North East Lincolnshire benefit from and contribute to
   a. A safe, clean and sustainable environment
   b. A safe, strong and supportive community
   c. A competitive and thriving economy

2) Children and Young people in North East Lincolnshire
   a. Be healthy
   b. Stay safe
   c. Enjoy and achieve
   d. Make a positive contribution
   e. Achieve economic well-being

3) Adults and Families in North East Lincolnshire
   a. Enjoy good health and lead a healthy lifestyle
   b. Live in appropriate and decent housing

4) Older and Retired People in North East Lincolnshire
   a. Are helped to retain or regain their independence

4.17 The LDF is required to give spatial expression to the elements of the Community Strategy which relate to the use and delivery of land. The policies set out in the Core Strategy express this linkage by identifying the links to the Community Strategy outcomes.
4.18 More information is available on the North East Lincolnshire Council Web site at:
http://www.nelincs.gov.uk/council/council/communitystrategy/community-strategy.htm

4.19 In addition there are a range of local council and stakeholder and partnership strategies
that have important spatial planning links and are important to the development of the
LDF. These include:

Joint Housing Strategy of North and North East Lincolnshire Councils

North East Lincolnshire Council (NELC) Regeneration Strategy, 'New
Horizons'

NELC Asset Management Strategy

NELC Playing Pitch Strategy

NELC Local Transport Plan

NELC Homelessness Strategy

NELC Older Person's Strategy

NELC Culture Strategy

NELC Open Space Strategy

NELC Allotment Strategy

NELC Better Schools a Better Tomorrow Programme

NELC Municipal Waste Strategy

NELC Supporting People 5 year Strategy

The Lincolnshire Wolds Area of Outstanding Natural Beauty
Management Plan

NELC Children and Young Peoples’s Plan

NELC Safer Communities Strategy

The Cleethorpes Integrated Development Plan

The Lincolnshire Bio-diversity Action Plan

The Northern Way Growth Strategy
Yorkshire Forward Renaissance Programme

4.20 Yorkshire Forward, the Regional Development Agency for North East Lincolnshire is pursuing a pioneering initiative called the Urban Renaissance Programme. North East Lincolnshire, as a whole was chosen along with a number of other towns in the region to pursue the initiative. The Renaissance Programme is recognised as being central to the regeneration of the Borough. Its significance is reflected in the Local Strategic Partnership’s Community Strategy and the Council’s Corporate Plan.

4.21 The approach is based on the following themes:

- Improving the urban environment by applying the principles of good design;
- Aiming for quality to bring forward wider social and economic benefits;
- Recognising that attractive places, retain people, attract investment and sustain a range of infrastructure;
- Promotion and development of skills;
- A commitment to creating urban centres of an international standard that will bring forward transformational change.

4.22 In pursuing the initiative, Yorkshire Forward appointed a panel of consultants to advise the region. The consultants working in North East Lincolnshire have undertaken analysis, consultation, ideas and concept work leading to the production of a number of documents. These include:

The Grimsby Strategic Framework Plan - Portraying a vision for the centre of Grimsby. This document provides the focus for prioritising investment decisions and channeling resources.

The Grimsby Town centre Visions and Options Study - A framework document identifying options to be taken forward in an LDF Area Action Plan.

4.23 The consultants are also working in partnership with stakeholders and the Council to deliver feasibility work and action plans, including work focused on Grimsby Fish Docks and Freeman Street.
Policy Context
A spatial portrait of North East Lincolnshire
5.1 The spatial portrait provides the context for the Local Development Framework as a whole and a starting point for the Core Strategy. It is put together on the basis of the question "WHAT IS NORTH EAST LINCOLNSHIRE LIKE?"

5.2 North East Lincolnshire is an area of much diversity and opportunity. It is situated on the east coast of England at the mouth of the Humber estuary, covering an area of 74 square miles (192 sq km). The Humber sub-region is considered to be a “Global Gateway” offering significant economic opportunities. It is an area that presents challenges but also one which offers future potential. It includes the port towns of Grimsby and Immingham, the seaside resort of Cleethorpes, a range of villages of varying size and composition, and the attractive landscape of the Lincolnshire Wolds.

5.3 The total population of the Borough is 158,000 of which about 1.4% is from minority ethnic communities. This comprises approximately 70,000 households of which less than 6% live in areas which could be described as rural. Over the next 20 years the population is predicted to increase by a little over 5000 people. This is the first projected increase for many years. This compared with a regional growth of 7%. By 2009, older people will outnumber children in North East Lincolnshire and by 2026 people of 50 years or older will represent 44% of the total resident population.

5.4 Grimsby operates in the role as sub-regional centre; together with Cleethorpes forming the main urban area. Immingham serves as a principal town serving the surrounding rural community including settlements in adjoining North Lincolnshire. The town’s proximity to the expanding port presents issues in relation to traffic movements and air quality; this is combined with a town centre that is in need of regeneration. Surrounding the urban area are a string of expanding settlements, popular as commuter settlements offering differing levels of services and facilities. Beyond these settlements are a scattering of small villages many of which are located in attractive rural surroundings.

5.5 The Grimsby Travel to Work Area extends across the Borough boundaries into areas of North Lincolnshire, East Lindsey and West Lindsey; reflecting the fact that this wider area also serves as part of the Housing market Area.

5.6 By national standards, house prices are low, although significant rises have been witnessed over the last 5 years. This combined with low incomes means there is an issue related to the lack of good quality affordable homes. Local area data suggests a significant shift from the urban centres of Grimsby to the more suburban and rural parts of North East Lincolnshire. The largest population growth being in the Wolds Parishes. At the other end of the spectrum there are some urban areas where poor
quality housing is linked to low demand and weak housing markets. The council transferred its council housing to Shoreline Housing Partnership in 2005 and are now working in partnership.

5.7 Overall North East Lincolnshire is the 54th most deprived council area in England. However, this masks differences across the Borough. Some of the Borough’s wards are amongst the most disadvantaged 20%, highlighting pockets of deprivation in the urban area.

5.8 Chemicals, manufacturing, port activities and food processing have formed the base of the main economic base of the Borough since the decline of the fishing industry. The twin ports of Immingham and Grimsby are of international trading significance, providing the economic gateway to the region as well as the rest of the world. Unemployment is higher than regional and national averages and gross earnings are the lowest in Yorkshire and Humber. Tourism accounts for a significant number of local jobs equating to 7% of the total.

5.9 The Borough is at the heart of the Humber Trade Zone with the biggest port complex in the Country and fourth largest in Europe. A substantial amount of land to facilitate growth is available alongside established major operators providing strength in key business clusters. The challenge is to retain the economic advantages of this growth within the local economy, rejuvenate former employment sites in the urban area and regenerate key sites including the Grimsby Fish Docks.

5.10 The main highway link connecting the urban centres with the motorway network stretching through south and west Yorkshire is the A180. The passenger rail network ending at the resort of Cleethorpes provides a similar link to the national rail network. Local passenger rail connections can also be made at Great Coates, Healing, Stallingborough and Habrough. The expansion of the ports and adjoining employment areas places pressures upon the transport network and the local environment. These are issues that are being taken forward and addressed in the Local Transport Plan.

5.11 Large areas of land within the Borough are identified as being at risk from flooding, including valued employment land adjacent to the ports, and urban areas. Whilst mitigation measures are important the Environment Agency has undertaken to ensure that protection is provided for at least the next 100 years for flooding events with return periods of up to 300 years.

5.12 The coastal area is internationally recognised as an important natural habitat, being a site of Special Scientific Interest, Special Protection Area, Special Area of Conservation and Ramsar site in recognition of its importance for migrating birds and waterfowl. It is also a valued and attractive tourist and recreation destination. The relationships between development pressures and natural habitats, particularly in this
coastal zone is worthy of particular note. Inland the quality of the landscape is recognised in the designation of an area as part of the Lincolnshire Wolds Area of Outstanding Natural Beauty, AONB.

5.13 The Borough is therefore one of contrast and diversity with important natural and landscape assets sitting alongside major port and commercial developments.
A Strategy for Development in North East Lincolnshire
6.1 The Strategy for Development provides the basis for future spatial decisions, working to a time horizon stretching to at least 10 years from the date of adoption. This section has been put together on the basis of the question ‘WHAT COULD NORTH EAST LINCOLNSHIRE BE LIKE?’ It builds upon the key themes set out in the North East Lincolnshire Regeneration Strategy and identifies key areas of transformational change.

6.2 The Council’s Regeneration Strategy adopts 3 central themes; these are:

- **ECONOMIC DEVELOPMENT**, developing the physical and infrastructure elements to deliver economic regeneration alongside supporting services and activities.
- **ENVIRONMENT**, promoting and developing enhancements to the local environment.
- **EQUITY**, promoting accessibility to social, cultural, employment, educational, health and welfare facilities; all in a safe, clean and attractive local environment.

6.3 To deliver these central themes the Strategy sets out ‘5 Pillars of Activity’:

1. Proposition and Promotion – Clear and unique branding based upon positive qualities that are real, unique and sustainable
2. Performing Economy – A supportive and thriving economic environment where businesses can grow and compete
3. Physical Environment – Stronger towns and rural communities
4. Policy Context – A strong policy framework that provides clarity and purpose
5. People and Partnerships – Making the most of local communities and partnerships

**What does this mean in a spatial context?**

6.4 North East Lincolnshire is an area of much diversity and local character. It is recognised that aspects of local distinctiveness add much to the local sense of place; however there are also some important challenges that must be addressed.

6.5 The impetus and drive of the Renaissance Programme should be pursued as a central theme. In so doing the main urban area of Grimsby and Cleethorpes should be the main focus for development. Town centres must be established as the focus for key town centre uses of an appropriate scale and context. Key areas of regeneration must be recognised, linking priorities for housing (set out in the Housing Strategy) with community and regeneration objectives, seeking to build sustainable high quality communities.
6.6 The waterfront opportunities presented by Alexander Dock, in the heart of the town and the major long term transformational opportunities presented by Grimsby Fish docks should be recognised and advanced.

6.7 The loss of development to the urban periphery has created disconnected communities with little sense of community sustainability. It is important that new developments in all future developments address the concept of sustainable inclusive communities.

6.8 The economic growth of the local economy presents a number of significant spatial issues. The expansion of the Humber ports and success of the Europarc business site have been highlighted as opportunities to be built upon. The challenge is to accommodate growth, capturing economic benefits locally, whilst addressing issues relating to; sustainable patterns of development, environmental issues including flood risk and bio-diversity, and community concerns including traffic and pollution. The opportunities to maximise the benefits of Local Enterprise Initiative Funding to boost small businesses and establish a local culture of enterprise should be grasped.

6.9 There is an opportunity to build upon the investment in education through the Building Schools for the Future Programme, and development of new Academy Schools. There is also a memorandum of partnership between the Council, Grimsby Institute of Higher Education and Franklin College to secure a higher education presence. This is based upon the establishment of a learning corridor connecting the three sites, with a university on the Grimsby Institute site. This is seen as a major project underpinned by the Regeneration Strategy which could bring significant regeneration benefits.

6.10 The role of Cleethorpes as a focus for tourism must be supported whilst recognising the attraction of the waterfront for residential development, and the estuary as a significant internationally recognised habitat.

6.11 Key areas of redevelopment and opportunity have arisen from changing land-uses. It is important that redevelopment of these sites reflect sustainable principles promote a sense of place and establish a strong sense of community integration. (This will include sites brought forward through the review of commercial and employment allocations.)

6.12 Support must be given to supporting rural communities to maintain their vitality and viability, however new development must be controlled to that which meets identified local need, and maintains viable rural communities.
A Strategy for Development in North East Lincolnshire
Issues to be addressed
7.1 These seven issues are derived from those set out in the Community Strategy. They were derived from the extensive consultation work set out in the Strategy document and formed part of the process of identifying the overall vision. They are supplemented here by additional details of challenges faced and opportunities to be grasped which have a spatial dimension. The identified issues have been reviewed and amended from those set out in the initial Core Strategy Issues paper. This reflects the process of review following consultation, and checks made to ensure that the identified issues reflect those of the community identified through Householder Surveys and review of the Community Strategy.

The population is currently declining whilst the average age is increasing.

- Improve employment opportunities to retain population and capture local economic benefits,
- Focus on improving housing options and availability to meet the needs of all members of the community
- Ensure a wide choice of housing types is available for both affordable and market housing
- Promote safe, attractive and sustainable environments for all ages
- Promote improved services, availability and accessibility
- Regenerate and rejuvenate derelict and despoiled sites
- Address the loss of population particularly from urban wards

On average the population have a relatively low skill base with many young people not achieving average educational standards.

- Facilitate a culture in which education learning and skills are highly valued
- Promote improved educational attainment and vocational skills
- Support the development of educational facilities as a stimulus to better training and education

The economy appears strong statistically but masks the fact that wealth is not captured and fed into the local economy.

- Develop the Humber Trade Zone, investing in strategic sites and employment clusters
- Focus on utilising the regional asset of the Humber ports to deliver local economic gains
- Build on the potential of tourism to contribute to the local economy
- Attract new sources of business and visitor spending from continental Europe and new partners in the European Union.
- Recognise the linkages to businesses outside the Borough
- Recognise opportunities to locally procure goods and services to support the local economy
The area is a complex mix of towns and villages with competing and contradicting identities.

- Recognise the strengths and issues of different areas
- Promote urban and rural regeneration
- Promote rural diversification recognising local circumstances and countryside character
- Improve transport availability and opportunity
- Promote rural sustainability, maintaining a mixed housing stock and local employment opportunities
- Address inequalities in accessibility to health, education, social and welfare facilities across the Borough
- Promote local distinctiveness

There is a lack of civic pride as a consequence of a confused image both for local residents and visitors.

- Reinforce local identity and character
- Raise quality thresholds in all aspects of development
- Recognise and build upon existing local assets such as the waterfront areas of town and resort
- Build upon local distinctiveness, strengthen community, cultural and environmental
- Promote urban and rural renaissance

There is an assumption that to succeed people may need to move out.

- Support the start-up and growth of businesses
- Foster a climate that attracts and supports investment
- Establish a University in the area supported by and for key businesses in the economy and reflecting the entrepreneurial opportunities unique to the area
- Promote development that creates socially inclusive communities, including suitable mixes of housing

There has been an unwitting history of undelivered projects and plans.

- Develop support amongst partners, integrate delivery and remain focused on key priorities
- Give a higher profile to what has been achieved and increase awareness of the progress being made and the opportunities to be realised.

7.2 The list of key issues identified in the Community Strategy has been added to, to reflect the need to address environmental issues.
There is a need to acknowledge the potential impact of the environment on proposed development

- Recognise the issues of flood risk and climate change
- Support the conservation and enhancement of wildlife species and habitats, and the promotion of bio-diversity across the Borough
- Promote efficient use of resources
Spatial vision and Spatial Objectives
8.1 It is important that the Vision and Spatial Objectives are unique to the Borough reflecting local circumstances.

8.2 The North East Lincolnshire Local Strategic Partnership has set out a long term vision for the Borough as the basis for the Community Strategy. This is focused on what North East Lincolnshire might be like in 2022.

North East Lincolnshire 2022

By improving the physical appearance of the area and the quality of life of its residents, make North East Lincolnshire a place in which we are proud to live, work and welcome visitors.

8.3 The Core Strategy Issues Paper sought to adopt this vision of the Community Strategy as the spatial vision in the Core Strategy. It is considered that this vision still genuinely represents the community’s aspirations. It was arrived at through a process of extensive consultation and participation and reflects the spatial concept of the Local Development Framework.

8.4 The vision sets out to achieve a North East Lincolnshire Borough which is a better place in which to live, work, invest and visit. An area where people enjoy a good quality of life; where people benefit from the results of sustainable economic growth; a safe, clean and pleasant environment where social and community life can be enjoyed. An inclusive society with opportunities for all and where inequalities are redirected.

8.5 Whilst the Community Strategy vision still reflects local circumstances and local aspirations, a review of representations on the Issues Paper has led to a consideration of the subjective nature of the wording. It is considered appropriate to address this point particularly as this would link more comfortably with the monitoring of key indicators. The proposed revised wording is set out below:

Community Strategy Vision

North East Lincolnshire

By improving the quality and physical appearance of the environment and the quality of life of its residents, make North East Lincolnshire a place in which we are proud to live, work and welcome visitors.
Spatial objectives

8.6 Set out below are the proposed spatial objectives. These are derived from the revised list of identified issues and link directly back to the Spatial Vision. These objectives have been amended from those set out in the Issues Paper to reflect consideration of representations received and the revisions set out in the revised identified 'issues to be addressed'. They have been supplemented by additional text to outline specific spatial elements of the overall vision. These objectives provide the links to policies set out in Development Plan Documents.

8.7 It should be recognised that the identified spatial objectives are mutually supportive.

**SPATIAL OBJECTIVE 1**

**TO SECURE SUSTAINABLE PATTERNS OF DEVELOPMENT** - This will include giving priority to re-using previously developed land and buildings within the urban areas of Grimsby and Cleethorpes and Immingham, recognising significant regeneration opportunities; and reducing the overall need to travel; limiting exposure to flood risk; protecting the Borough’s environmental assets.

**SPATIAL OBJECTIVE 2**

**TO PROMOTE URBAN REGENERATION THAT ADDRESSES THE LOSS OF URBAN POPULATION AND ESTABLISHES SUSTAINABLE AND SAFE COMMUNITIES** - This will deliver sustainable patterns of mixed use development within urban areas that recognises environmental hazards and issues of community safety.

**SPATIAL OBJECTIVE 3**

**TO DELIVER HIGH QUALITY DEVELOPMENTS BASED ON THE PRINCIPLES OF GOOD, SUSTAINABLE AND INCLUSIVE DESIGN** - This will secure the rise in quality thresholds, promote sustainable construction practices including energy efficiency; address crime issues and deliver the overall North East Lincolnshire Renaissance Vision.

**SPATIAL OBJECTIVE 4**

**TO PROVIDE FOR THE HOUSING NEEDS OF THE BOROUGH** - This will include ensuring that there are a sufficient number of dwellings to meet identified requirements set out in the Regional Spatial Strategy; recognising...
regeneration, redevelopment and new development as the mechanisms to provide an appropriate mix of types, sizes and tenures to meet the needs of all members of the community.

**SPATIAL OBJECTIVE 5**

**TO PROVIDE HIGH QUALITY AFFORDABLE HOUSING FOR THOSE IN HOUSING NEED** – This will be sought through the promotion of inclusive communities addressing identified Borough needs in both urban and rural locations.

**SPATIAL OBJECTIVE 6**

**TO DEVELOP AND GROW THE LOCAL ECONOMY** - This will involve building on key local cluster activities, providing sites and buildings to meet identified needs and improving infrastructure to support growth and facilitating regeneration initiatives that capture local economic benefits and nurture a culture of innovation and growth.

**SPATIAL OBJECTIVE 7**

**TO DEVELOP IMPROVE AND ENHANCE VITAL AND VIABLE TOWN CENTRES** - This will involve focusing retail development on the town centres of Grimsby, Cleethorpes and Immingham to strengthen their retail offer, and where appropriate bring about regeneration; securing high quality developments.

**SPATIAL OBJECTIVE 8**

**TO ESTABLISH AND MAINTAIN A NETWORK OF ACCESSIBLE GOOD QUALITY OPEN SPACES, SPORT, AND RECREATION FACILITIES** - This will promote health and well-being, social inclusion and community cohesion; and establish a network of green spaces across the Borough, based upon local standards.

**SPATIAL OBJECTIVE 9**

**TO PROMOTE RURAL DIVERSIFICATION** - This will be sought through investment and development and extends services that directly benefit the rural economy, provides for identified local need and maintains or enhances the environment.
Spatial vision and Spatial Objectives

SPATIAL OBJECTIVE 10

TO ENSURE THE SATISFACTORY PROVISION OF SOCIAL AND CULTURAL FACILITIES - This will secure the social and physical infrastructure necessary to improve the health, education, life-long learning and well-being of all sectors of the community.

SPATIAL OBJECTIVE 11

TO PROTECT AND ENHANCE THE QUALITY OF THE NATURAL AND HISTORIC ENVIRONMENT ACROSS THE BOROUGH - This will be achieved through securing good sustainable design that addresses environmental issues, including flood risk; and safeguards important designated environmental, historic or archaeological sites.

SPATIAL OBJECTIVE 12

TO INCREASE THE ATTRACTION OF THE BOROUGH AS A TOURIST DESTINATION – This will be achieved through the enhancement of existing, and provision of new tourist facilities and attractions that are respectful of the environment; recognising the value of the landscape as an attraction in its own right.

SPATIAL OBJECTIVE 13

TO DEVELOP SUSTAINABLE AND ENVIRONMENTALLY AWARE APPROACHES TO WASTE MANAGEMENT AND DISPOSAL, AND MINERAL EXTRACTION AND HANDLING – This will be achieved through adopting approaches consistent with national and regional strategies.

SPATIAL OBJECTIVE 14

TO PROMOTE ACCESSIBLE PATTERNS OF DEVELOPMENT THAT WILL REDUCE THE OVERALL NEED TO TRAVEL AND SUPPORT INCREASED USE OF PUBLIC TRANSPORT, CYCLING AND WALKING - This will be achieved by implementing transport facilities and promoting viable choices of transport modes that allow sustainable movement patterns. This includes establishing new sustainable transport corridors to serve key development corridors.
Spatial vision and Spatial Objectives
The Core Strategy Policies
The Core Strategy sets out the Council’s overall spatial vision and strategic spatial objectives. In this Preferred Options document these objectives have been taken forward in the form of three **KEY POLICIES** relating to ‘spatial strategy’, ‘development principles’ and ‘implementation’. These key policies are the highest level Local Development Framework policies **with which all new development must accord**.

The key policies are supported by 14 Core Policies relating to identified policy areas including Housing Provision, Employment Generation Development, and Design Quality etc. These policies provide the strategic framework for delivery of the strategic objectives. They will apply to the whole of the Borough or where identified, key locations within it. The proposed policies in the Core Strategy will not identify individual sites these will be identified in future Development Plan Documents to be prepared in accordance with the Local Development Scheme.

The policies are based around main strategic development themes. They do not address every eventuality, and neither are they expected to. They do however provide the framework for addressing local issues and creating better places in North East Lincolnshire.

**Policy Options**

The wording of policies set out in this document has yet to be finalised and is open to further comment leading to review and revision. Each policy is preceded by a list of policy options. These options may not necessarily be mutually exclusive. The preferred wording reflects consideration of the range of identified options. Further comment is invited on the consideration of all these options together with the preferred policy approach identified.

It should be stressed that the wording set out in this document reflects a suggested approach and DOES NOT represent final wording.

The proposed policies have been set out to identify:

- A summary of policy options identified (**Further comment is invited on these options**);
- Linkage to the LDF Spatial Objectives;
- Linkage to the Community Strategy Outcomes;
- The preferred option policy (**based upon the outcomes of the sustainability appraisal**).
Identified aspects of delivery;

Linkage to Key Strategies; and

Local Plan Policies to be replaced.

(An explanation of the terms used in the policy is provide in Appendix 3 ‘Glossary of Policy Terms’ to this document)

9.5 The Map 1.1 ‘Key Diagram’ included at Appendix 1 illustrates key elements of the proposed spatial strategy (as expressed in the vision, objectives and policy approaches set out in this document).

9.6 The relationship between the Spatial Vision of the Core Strategy and the KEY and CORE Policies is illustrated in Figure 9.1 ‘Relationship Diagram’.
The Core Strategy Policies

Spatial Vision

KP1 Spatial Strategy

KP2 Sustainable Dev Principles

KP3 Implementation

CP1 Employment Generating Development

CP2 Town Centres and Retail Development

CP3 Housing Provision

CP4 Affordable Housing

CP5 Transport and Accessibility

CP6 Design Quality

CP7 Flood Risk

CP8 Community Infrastructure

CP9 Sport, Recreation and Green Space

CP10 Environment

CP11 Tourism

CP12 Rural Development

CP13 Waste Management

CP14 Minerals

Figure 9.1 Relationship Diagram
Spatial strategy

Summary of Identified Policy Options:

**Option 1**
Is it appropriate to establish a hierarchy of settlements and distribute development accordingly?

**Option 2**
Is it appropriate to disperse development across the settlements of the Borough permitting greenfield development – irrespective of brownfield development options?

**Option 3**
Should development be concentrated within the urban area focused on regeneration, and greenfield development limited to exceptions to sites well related to the urban area?

**Option 4**
Should the separation and independent character of settlements be retained?

Proposed Approach:

9.7 The proposed approach seeks to establish key areas, upon which to focus development. This focuses economic and housing development in the main urban areas of Grimsby, Cleethorpes and Immingham and the service centres. The approach acknowledges the strategic importance of the Humber employment zone and Cleethorpes Resort (identified on the Map 1.1 ‘Key Diagram’).

9.8 The approach identifies a set of guiding principles. This includes a proposed hierarchy of settlements and appropriate scales of growth as the basis for future allocations. The hierarchy is consistent with the strategy set out in the Regional Spatial Strategy.
as is supplemented by a local assessment of the sustainability of settlements set out in Appendix 2. The approach also identifies the adoption of a sequential approach to meeting development needs.

9.9 The approach recognises the development opportunities that exist within the main urban areas and the value of developing these sites in ways that strengthen existing town and service centres and pursue the renaissance vision. In line with the Regional Spatial Strategy the proposed approach seeks to focus new development to minimise the need to travel, minimise the development of Greenfield sites and maintain and provide appropriate social and cultural facilities.

9.10 Grimsby Top Town is identified as the sub regional centre, recognising its primary retail/service status in the Borough, and as the town centre for Grimsby. It is seen as vital to the pursuit of the Community Strategy Renaissance objectives that town centre uses are not located on peripheral sites. The proposed approach seeks to build on the town centre’s strengths and opportunities whilst securing appropriate regeneration of key regeneration sites in urban areas, Cleethorpes Seafront and the Humber Employment Zone. It recognises the pattern of established infrastructure and acknowledges the need to address the impacts on the environment on future development.

Linkage to LDF Spatial Objectives:

This policy will link to all spatial objectives. It establishes the focus and scale of appropriate development

Linkage to Community Strategy Outcomes:

This policy will link to all community strategy outcomes.

Preferred Policy Approach:

Policy KP1 Spatial Strategy

The primary focus for regeneration and growth in North East Lincolnshire will be:

- Town Centres (Grimsby, Cleethorpes, and Immingham)
- Urban Areas
- Principal Service Settlements
Service Settlements
Cleethorpes Resort
Humber Employment Zone

All development will be expected to be consistent with the following principles:

- Support the delivery of urban and rural renaissance across the Borough, developing attractive, safe, high quality places that maximise access opportunities for all.

- The scale of development proposed will be expected to accord with the following settlement hierarchy:

  Major Urban Area (Grimsby and Cleethorpes)- the focus for significant development.

  Principal Service Centre (Immingham)- the focus for sufficient development to fulfil its principal service centre role.

  Local Service Centres (Waltham, New Waltham, Humberston, and a second group of smaller settlements, Laceby, Healing and Stallingborough) - The focus for sufficient development to fulfil their local service centre role. This classification is split into two groups on the basis of the size of the settlements and their ability to support growth.

  Other Settlements (Habrough, Aylesby, Irby upon Humber, Barnoldby-le-Beck, Beelsby, Hatcliffe, Brigsley, Ashby-cum-Fenby, East Ravendale and Wold Newton) - The focus for limited development that meets local village needs for housing and economic diversification.

  Great Coates is recognised as an individual settlement although it has no physical separation from the Grimsby urban area; and will be considered in this context as part of the urban area.

- Development proposals will adopt a sequential approach in meeting development needs, starting with the re-use of available, viable, and suitable, previously developed land and buildings thereby minimising the need for Greenfield development and the need to travel.
The Core Strategy Policies

- Safeguard existing services, community and infrastructure provision; establish future provision in new developments and safeguard future programmed infrastructure improvements.

- Focus major retail opportunities on town centres, recognising Grimsby (Top Town) as the sub-regional centre

- Focus industrial, commercial and economic growth, including targeted infrastructure investment that maximises on the sub-regional and locally recognised business strengths and clusters, including the needs of tourism, and support for new business development

- Maintain the vitality and viability of rural settlements providing for development that meets local needs and supports local services

- Minimise the risk of flooding by controlling the nature, location, layout and design of development; and through appropriate defences as part of a strategic approach to flood risk and estuary management;

- Maintain the character and appearance of individual settlements and prevent their coalescence

- Recognise environmental issues and concerns, maintaining a commitment to protect the Humber Estuary Natura 2000 site.

Aspects of Delivery and Monitoring:

9.11 Policies, Allocations and guidance set out in future Local Development Documents

9.12 Coordination and implementation of strategies and initiatives

9.13 Consistent approach through development control

9.14 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.15 Links to all main strategies

Local Plan Policies to be Replaced:

9.16 New Policy
Question 1

Do you consider this approach establishes an appropriate and sustainable spatial framework?
Sustainable Development Principles

Summary of Identified Policy Options:

Option 5

Is it appropriate to outline sustainable principles that address local circumstances and context?

Proposed Approach:

9.17 The proposed approach establishes sustainability as the core principle underpinning planning decisions. It also recognises local issues relating specifically to growth of the Humber ports and the need to address specific issues relating to accessibility, flood risk and habitat protection. The Council has a commitment to the principles of urban renaissance and the promotion of sustainability reflected in the Community Strategy. This commitment recognises the important social and economic aspects.

9.18 The proposed approach emphasises that urban renaissance is about creating places and establishing a quality of life that makes living, working and visiting a place enjoyable. This approach emphasises the need for development to be achieved in ways which contribute to creating quality environments providing safe, attractive and accessible places that include a framework of social community and service facilities and respect the environment.

Linkage to LDF Spatial Objectives:

This policy will link to all spatial objectives

Linkages to Community Strategy Outcomes:

This policy will link to all community strategy outcomes

Preferred Policy Approach:

Policy KP2 Sustainable Development

The Council will work to ensure all new development is achieved in ways which:
Provide high quality sustainable development through good and inclusive design that promotes and contributes to a sense of place

Protect, and enhance wherever possible, the natural and historic environment

Make the best use of previously developed land and buildings, including opportunities for mixed use development

Promotes the development of facilities to sustain and strengthen the social fabric of communities

Deliver safe, healthy, accessible and attractive place to live, work and visit

Do not place a damaging burden on existing services and infrastructure

Promote improved and well connected transportation links and services

Promote the best use of resources, reduce reliance upon energy sources that are not renewable, and promote renewable energy technologies

Promote local sustainable waste management, and promote efficient use of resources

Recognises and addresses flood risk, particularly acknowledging implications for sites in the Grimsby Cleethorpes Urban Area and Humber Employment Zone

Recognise the need for appropriate buffers to safeguard local amenities and sensitive habitats

Aspects of Delivery and Monitoring

9.19 Sustainability is the core principle upon which planning policy and the implementation of planning policy is based.

9.20 The Council has identified the future production of a Supplementary Planning Document relating to Sustainable Development. It is intended that this document will provide greater clarity on the interpretation and delivery of this policy.

9.21 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.22 Links to all main strategies
Local Plan Policies to be Replaced:

9.23 GEN4, GEN16

Question 2

Does this approach establish sustainability as the core principle, adequately recognising local sustainability issues?
Implementation

Summary of Identified Policy Options:

**Option 6**
Should the Council’s role in implementation be specifically identified?

**Option 7**
Should a partnership approach to implementation and delivery of LDF objectives be identified?

Proposed Approach:

9.24 The successful delivery of the strategic objectives is dependent on the delivery mechanisms set out in the Core Strategy. The Community Strategy identified that implementation and delivery were significant issues. The proposed approach outlines the implementation approaches that will be adopted by the Council. It is recognised that these approaches are dependent on partnership arrangements with private companies, public bodies, voluntary organisations and other agencies.

9.25 The implementation methods identified seek to provide the catalyst for the regeneration and development of sites, providing clarity for investors to enable the potential of land and buildings to be maximised.

Linkage to LDF Spatial Objectives:

This policy will link to all spatial objectives

Linkages to Community Strategy Outcomes:

This policy will link to all community strategy outcomes
Preferred Policy Approach

Policy KP3 Implementation

To facilitate the delivery of the Council’s strategic objectives the Council will:

- Prepare Development Plan Documents and Supplementary Planning Documents. This will include supplementary guidance relating to:
  - Design principles
  - Sustainable development
  - Mitigating flood risk, and
  - Planning contributions

As future Development Plan Documents are developed consideration will be given to the review of existing supplementary planning guidance.

- Prepare Area Action Plans (to a future agreed timescale) relating to:
  - Grimsby Town Centre
  - Cleethorpes Resort Area
  - Freeman Street/Albion Street
  - Grimsby Fish Docks

Future consideration will be given to the need for additional Area Action Plans, particularly relating to Schemes that support the North East Lincolnshire Regeneration Strategy.

- Prepare Development Briefs where individual site circumstances warrant them.

- Require developers, in appropriate circumstances, to enter into planning obligations to carry out works or contribute towards the provision of infrastructure and support growing communities, including, transport, service and public realm enhancements; required as a consequence of the development.
Consider the release of Council land, where necessary in partnership with the private sector to bring forward sites to achieve the Council’s Spatial Objectives.

Consider the use of compulsory purchase powers in appropriate circumstances in order to assemble land that will enable key development or infrastructure improvements to proceed.

Explore partnership working arrangements and community empowerment opportunities

Pursue strategies and initiatives that deliver the Council’s corporate objectives and the spatial objectives of the Local Development Framework.

Encourage the return of derelict and contaminated land to beneficial use, where suitable measures to resolve contamination issues can and have been addressed

Aspects of Delivery and Monitoring:

9.26 The Council has programmed the future production of a Supplementary Planning Document relating to Planning Obligations. It is intended that this document will review the existing Supplementary Planning Guidance ‘Investment through Growth’, also having regard to legislative changes that may be introduced.

9.27 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.28 This policy applies specifically to the planning processes of implementation and delivery and may link to many strategies.

Local Plan Policies to be Replaced:

9.29 GEN11, GEN12

Question 3

Does this approach adequately address the implementation approaches to be adopted by the Council?
Employment Generating Development

Summary of Identified Policy Options:

Option 8
Should strategic employment zones be identified and safeguarded, that recognise the growth and expansion of the Humber Ports and related employment sectors?

Option 9
Is there a need to place an emphasis on identifying and maintaining urban employment sites?

Option 10
Should the framework address market patterns accepting the loss of urban employment sites to other uses?

Option 11
Is there a need to reflect an environmental risk based approach that constrains economic development?

Proposed Approach:

9.30 The proposed approach seeks to foster regeneration and growth, promoting sustainable economic development providing sites and facilities for new businesses, grow on space and larger facilities for new and established businesses. The proposed approach recognises the importance of economic growth in the context of the Humber Trade Zone and Northern Way Initiatives, and the part played by North East Lincolnshire as the economic gateway to the region, and a tourist destination. (Tourism is considered separately under ‘Policy CP11 Tourism’).
The identified strategic allocations seek to build on existing strengths, respond to market influences, promote sustainable patterns of development and increase overall accessibility and seize new opportunities. The approach recognises the strengths of the existing industrial and employment sites, the layout of existing infrastructure, whilst acknowledging the importance of aspects of flood risk and environmental protection.

The approach recognises the changing circumstances of existing employment sites in the urban areas and the opportunities that may arise from the redevelopment of these sites. There will however remain a need to identify and safeguard employment sites within the urban areas that provide sustainable sites for businesses of an appropriate scale, nature and character. These aspects will be considered in further detail in the Housing/Employment Development Plan Documents and the Area Action Plans to be development later in the Local Development Framework programme.

Linkage to LDF Spatial Objectives:
SO1, SO2, SO3, SO6, SO9, SO14

Linkages to Community Strategy Outcomes:
1c and 2e

Preferred Policy Approach:

Policy CP1 Strategic Employment Zones

Provision will be made for Employment Generating Development (excluding town centre and tourism uses identified in PPS6) in the following strategic locations:

- Humber Employment Zone
  Stretching between, and inclusive of the commercial port areas of Grimsby and Immingham ports, (including nationally significant estuary land).
- Humberston/ New Waltham
  Wilton Road Industrial Estate and Hewitt's Circus Business Park.

In addition to these identified strategic locations sites for incubator, small and medium size enterprises will be identified within urban areas and in the Housing/Employment Development Plan Document. Consideration will be given to identifying other opportunities in local service centres, and to meet local needs in rural areas.
Future Allocations to be set out in the Employment and Housing DPD will be made commensurate with the recommendations set out in the Council's Employment Land Study. Future allocations will have regard to the need to preserve the integrity of the Humber Estuary Natura 2000 site involving close liaison with Natural England. Consideration will be given to the need to establish and maintain appropriate habitat corridors and buffers.

Subject to consideration of other development plan policies and other material considerations. Development will be permitted where proposals would:

- Have a layout, access, parking and integrated landscaping that are appropriate to the site and its surroundings and secure any necessary improvements;
- Be of a scale and design that respects the character, appearance and environment of the site and surroundings;
- Be readily accessible by means of transport providing an alternative to the car, or include appropriate new sustainable transport measures;
- Incorporates energy efficiency, waste management, and appropriate flood mitigation measures.
- Recognises, and addresses the impact of environmental issues and concerns.

Exceptionally, major office development will be permitted where an out of centre location has been justified. These sites will be identified in the Allocation Development Plan Document where justification is identified in the Employment Land Review.

Aspects of Delivery and Monitoring:

9.33 Policies, Allocations and guidance set out in future Local Development Documents
9.34 Coordination and implementation of strategies and initiatives
9.35 Consistent approach through development control
9.36 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.37 Regional Economic Strategy
9.38 The Northern Way Growth Strategy

9.39 NELC Regeneration Strategy

9.40 NELC Asset Management Strategy

Local Plan Policies to be Replaced:

New Policy

### Question 4

Does the proposed approach identify an appropriate range of considerations for assessing employment land allocations and proposals?
The Core Strategy Policies

Town Centres and Retail Development

Summary of Identified Policy Options:

**Option 12**
Is it appropriate to identify a retail hierarchy of town and local centres, and identify appropriate scales of growth?

**Option 13**
Is there a need to establish a policy approach that rigorously promotes vitality and viability of town centres?

**Option 14**
Should existing patterns of retailing, including out of centre locations be recognised and identified as areas of growth?

Proposed Approach:

9.41 The proposed approach establishes the town centres as the first preference for major retail development and other key town centre uses likely to attract large numbers of people. Such an approach is consistent with national and regional policy. *(The Council has commissioned and adopted a Retail and Leisure Study to assist in the determination of future retail policies.)*

9.42 The Regional Spatial Strategy identifies Grimsby, as the sub regional centre. In combination with other town, district and local centres they provide the hierarchical structure that provides a range of shopping and local services which allow choice to meet the needs of the community. Freeman Street has been redefined as a district centre reflecting its status in relation to Top Town and a new district centre boundary is to be proposed. *(To be defined in the Generic Development Control Policies DPD.)*

9.43 Opportunities to maximise the potential of town centre sites will be sought including opportunities to provide central area housing as an integral element of mixed use developments.
9.44 NOTE; The town centre boundaries and district centre boundary set out in the original issues and options paper for consideration have been deleted. It is considered that the Core Strategy should define the role of centres but should not consider definitive boundaries. Such considerations will be considered in the Generic Development Control DPD.

9.45 A review of the distribution and identification of local centres will be undertaken during the preparation and production of the Generic Development Control Development Plan Document.

9.46 The resort of Cleethorpes is recognised as an important asset to the Borough and the local economy. Tourism uses are addressed under ‘Policy CP11 Tourism’.

Linkage to LDF Spatial Objectives:

SO1, SO2, SO3, SO4, SO6, SO7, SO8, SO12, SO14

Linkages to Community Strategy Outcomes:

1a, 1b, 1c

Preferred Policy Approach

Policy CP2 Town Centres, and Retail Development

New major retail development and other key town centre uses likely to attract a lot of people will be required to adopt a sequential approach to site location. The sequence shall be:

1. **First, locations in** Grimsby sub-regional town centre (Top Town), Cleethorpes town centre and Immingham town centre; and then

2. Edge of centre locations, accessible by a choice of means of transport

3. Out of centre locations, with preference given to sites which are or will be well serviced by a choice of means of transport and which are close to the centre and have a high likelihood of forming links with the centre

Developers will be required to demonstrate need for a main town centre use which would be in an edge of centre, or out of centre location.
In addition further retail opportunities are provided within Freeman Street District Centre and numerous local centres across the urban area.

Developments for tourism related proposals that support the principles set out in Policy CP11 will be supported.

Developments which complement evening and night-time uses which appeal to a wide range of social groups will be encouraged and supported.

Developments should respect the scale, nature and character and catchment of the centre in which development is proposed. Developments will be expected to contribute to measures to upgrade the environment and the attractiveness and accessibility of the centre.

Opportunities for residential accommodation should be included as part of an integrated development wherever possible.

Out of Town Shopping Areas including at Hewitt’s Circus New Waltham and Laceby Road Grimsby are not identified as growth areas. Development on these sites will be limited to consolidation and diversification within the boundaries of existing retail development.

Opportunities to enhance existing market provision, and where appropriate introduce new facilities will be supported where provision is made to ensure they are, and will remain attractive.

Aspects of Delivery and Monitoring:

9.47 Policies, Allocations and guidance set out in future Local Development Documents, including Area Action Plan

9.48 Coordination and implementation of strategies and initiatives

9.49 Consistent approach through development control

9.50 Seek to ensure Statement of Licensing Policy and planning policy are complementary

9.51 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.52 NELC Regeneration Strategy

9.53 NELC Asset Management Strategy
Local Plan Policies to be Replaced:

9.54 S1, S6, LTC5, LTC9

Question 5

Does the proposed approach establish an appropriate framework to guide and support retail development in the Borough and bring about regeneration?
Housing Provision

Summary of Identified Policy Options:

**Option 15**
Should the strategy focus development within urban areas on previously developed land?

**Option 16**
Should the strategy identify any areas of major greenfield expansion to accommodate future growth?

**Option 17**
Should the strategy focus development on the basis of housing demand?

**Option 18**
Should the strategy seek to maintain the mix of properties in urban and rural locations?

**Option 19**
Should consideration be given to the Introduction of a phasing strategy to control the release of land?

Proposed Approach:

9.55 The overall housing requirement for the Borough has yet to be finalised in the Regional Spatial Strategy (RSS), as has the target for the completion of homes on previously developed land. These figures will provide the framework for the consideration of future allocations in the Housing and Employment Development Plan Document to
be completed at a later date. The figures set out in this document are taken from the Consultation Draft December 2005. The 2004-11 Housing requirement Figure of 400 reflects North East Lincolnshire Council’s submission to the draft RSS.

9.56 The proposed approach sets out the approach that will be taken when considering future allocations, and developing future policies. It identifies the overall scale of supply to be accommodated in the Borough and the target for contributions from previously developed land. Overall provision is based upon the hierarchy of settlements set out in Policy KP1. The hierarchy of centres is illustrated on the Map 1.1 ‘Key Diagram’. The focus will be on seeking the re-use of previously developed land and buildings in preference to greenfield development.

9.57 The proposed hierarchy provides a framework for managing the scale of development in different locations steering most development to larger settlements that offer the best access to services and facilities both now and in the future. Such an approach can help to reduce the needs to travel (supporting the objectives of the Local Transport Plan) as well as making good use of infrastructure and previously developed land.

9.58 The approach recognises the transformational opportunities presented by the master-planning and redevelopment of large areas of existing housing stock, being coordinated by Shoreline Housing Association. It also recognises the longer term renaissance opportunities in Freeman Street and Grimsby Docks. These are areas of transformational change that are seen as significant catalysts in the renaissance of Grimsby.

9.59 This approach identifies two broad phases to the development of sites. It takes account of the time needed to bring forward major transformational opportunities presented by larger regeneration sites in the urban centre but does not seek here to control the release of sites recognising the overall low market demand. Consideration of the overall housing trajectory (including any appropriate aspects of phasing will be set out in the Allocations DPD when a fuller understanding of site options and delivery timescales is known.

9.60 The approach recognises the importance of maintaining the character and independence of individual settlements and the need to retain a mix of properties particularly in rural area to maintain rural vitality and address local rural housing need.

9.61 The smallest settlements with very limited, or no services are identified for very limited growth linked to identified local need. Such settlements are considered unsustainable in terms of accommodating new growth not linked to identified local need. Consideration will be given particularly to providing for identified local affordable housing needs.

9.62 Consideration of the drawing of development boundaries will be made in the Generic Development Control Development Plan Document (taking account of any proposed allocations where appropriate). It is not intended to define development boundaries
for the smallest settlements as boundaries can be misinterpreted as implying that development within them is acceptable in principle. Such an approach would be incompatible with this policy approach that seeks to restrict development in unsustainable locations except in particular circumstances, and can harm the character of small settlements by placing pressure upon open spaces that are often intrinsic to the character of rural settlements. The criteria to be applied when considering development adjacent to development boundaries will be set out in a future Development Plan Document.

Linkage to LDF Spatial Objectives:

SO1, SO2, SO3, SO4, SO5

Linkages to Community Strategy Outcomes:

3b, 4a

Preferred Policy Approach:

Policy CP3 Housing Provision

Provision is made for the development of homes and associated infrastructure in the Borough equating to at least, an average annual net rate of 400 homes within the period 2004-2011; and an average annual net rate of 420 homes within the period 2011-2016, in conformity with the requirement set out in the Regional Spatial Strategy.

This includes:

A target of at least 50% of homes to be built on previously development land over the period 2004-2021

Priority will be given to locating new development within the main urban area followed by the principal service settlement followed by other local service settlements in a manner consistent with ‘Policy KP1 Spatial Strategy’.

The first phase allocation 2004-2011 will review existing allocations and areas of identified urban potential. Consideration will be given to the release of land previously allocated, or in use for non-housing uses, including employment land, in the Housing/ Employment Development Plan Document, for housing or mixed-use development.
In addition, the Council will work in partnership with Shoreline Housing Association, and other stakeholders, to deliver upon its investment priorities for identified neighbourhood areas.

The second phase allocation will focus on opportunities to remodel urban areas supporting urban renaissance and bringing forward transformational opportunities realising the concept of mixed uses. Provision will be made within the Allocations Development Plan Document to provide flexibility in accordance with the 'plan, monitor and manage' approach. Consideration will be given to the need for phasing or reserve site allocations.

Provision is made for small scale development in or adjacent to other villages to meet identified local needs, where the development is of a scale and design that respect the character of the settlement and satisfies normal development control requirements.

Beyond this provision permission will only be granted in exceptional circumstances where development would result in substantial environmental enhancement compatible with the location, or where there is an identified agricultural justification.

Development proposals should respect the need to promote or maintain a mix of housing types to promote mixed and inclusive communities. This is of particular concern in rural settlements.

On a Sub-regional Basis additional provision to address the housing needs of Gypsies and Travellers will be made adopting a criteria based approach to be set out in the Housing and Employment development Plan Document. This will be determined on the basis of a sub-regional assessment of the patterns of need and adequacy of current provision.

The Council will monitor housing delivery and need, and support the ‘plan monitor and manage’ approach, by completing housing trajectories. A housing trajectory will be set out in the Housing and Employment Development Plan Document which will be updated as part of the Annual Monitoring Report, and will be based upon final RSS housing targets.

9.63 Aspects of Delivery and Monitoring:

9.64 Policies, Allocations and guidance set out in future Local Development Documents,

9.65 Coordination and implementation of strategies and initiatives

9.66 Consistent approach through development control
The Core Strategy Policies

9.67 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.68 The Regional Housing Strategy
9.69 NELC Housing Strategy
9.70 NELC Homelessness Strategy
9.71 NELC Older Person’s Strategy

Local Plan Policies to be Replaced:

9.72 New Policy

Question 6

Does the identified approach identify an appropriate approach to assessing and providing for housing needs?
## Affordable Housing

### Summary of Identified Policy Options:

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Option 20</strong></td>
<td>Is it appropriate to identify an approach that sets the trigger for seeking affordable housing provision and set the scale of provision based on identified evidence of local need?</td>
</tr>
<tr>
<td><strong>Option 21</strong></td>
<td>Should the approach identify circumstances where development would be excluded from the provision of affordable housing based on set criteria?</td>
</tr>
<tr>
<td><strong>Option 22</strong></td>
<td>Is it appropriate to adopt an approach that addresses need across the Borough, and which is consistent across the Borough?</td>
</tr>
<tr>
<td><strong>Option 23</strong></td>
<td>Would it be appropriate to adopt an approach that addresses need on a local site by site basis?</td>
</tr>
<tr>
<td><strong>Option 24</strong></td>
<td>Is there a need to specifically address the provision of rural affordable homes?</td>
</tr>
</tbody>
</table>

### Proposed Approach:

**9.73** Access to affordable housing is a concern for a significant proportion of the population. This reflects not only the relatively high number of people without permanent employment but also low incomes for large sectors of the working population. It is also a fact that the Borough has some 4000 vacant properties (the majority in private
ownership) and a large number of properties that are in poor condition and/or cheap to buy. Such properties non-the less remain beyond the reach of those on low incomes because of the costs of repair or difficulties in securing mortgages. It is therefore apparent that there is difficulty in the market delivering the full range of properties required.

9.74 As the policy suggests an approach to affordable housing is also being considered in some detail through the Regional Spatial Strategy. As such the draft policy here reflects the expected intent of the policy at the regional level rather than its precise details.

9.75 Affordable housing is not only vital to meeting the aspirations of all members of the community but it can also play a significant role in urban renaissance by regenerating failing housing areas. The Council's Housing Needs and Market Assessment has identified an annual overall affordable target of 409 homes. This is a daunting target that will only be addressed by adopting a borough-wide approach to delivery. Consideration will be given to whether an off site contribution would be more appropriate in specific circumstances. Such contributions might either directly provide affordable accommodation elsewhere in the Borough or go into a programme of improving, and bringing back into use, existing housing stock.

9.76 The primary focus of the policy is in providing an element of affordable housing (or contribution) in association with the development of a market housing site. The policy also recognises that in some rural areas affordable housing issues exist but the means to provide units though a market housing scheme are unlikely to materialise as such relatively large developments would be inappropriate. There is therefore a need to address specifically the provision of affordable rural homes. The policy therefore sets out some considerations for meeting affordable housing needs in rural areas. These considerations will also be advised and assisted by the Council's role as a rural housing enabler.

**Linkage to LDF Spatial Objectives:**

SO1, SO2, SO3, SO4, SO5

**Linkages to Community Strategy Outcomes:**

3b, 4a
Preferred Policy Approach:

Policy CP4 Affordable Housing

Residential development of 15 units and above (or on sites of 0.5ha and above), or in the case of rural areas 5 units and above; will be permitted provided that they include an appropriate contribution to the provision of affordable dwellings to contribute to the needs of people who are not able to compete in the general housing market; including measures to maintain the dwellings availability in perpetuity.

The appropriate contribution will equate to the provision of a percentage of affordable housing. This will equate to 30% of the total number of dwellings to be constructed, the mix of dwellings will be determined on the basis of identified local housing need, on a borough wide basis. The appropriate contribution and further guidance of delivery mechanisms will be set out in an accompanying Supplementary Planning Document, utilising information drawn from the Council’s Housing Needs and Market Assessment (HNMA).

Consideration will be given to the implications of providing the affordable housing on site, and will consider whether an appropriate off site contribution would better meet renaissance priorities and the identified local housing need, either through new build or refurbishment of existing housing. In such cases contributions will be of broadly equivalent on site value.

The Council will support housing led regeneration schemes where the overall mix of type and tenure provide a sustainable future for the area. It is recognised that in some locations, particularly where regeneration of areas of social housing is proposed a greater overall proportion of affordable housing may provide the most appropriate regeneration option.

Exceptionally, over and above the housing requirement set out in policy CP3 Housing Provision, small scale provision for affordable housing in the rural area (identified in the HNMA) will be made where justified by survey, the format analysis and geographical extent of the survey having been agreed with the local planning authority. Development would be expected to accord with the criteria set out in Policy CP12 Rural Development.

Aspects of Delivery and Monitoring:

9.77 A Supplementary Planning Document on Affordable Housing will be prepared and consulted upon as the Local Development Framework’s stance on this issue is progressed.
9.78 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:
9.79 The Regional Housing Strategy
9.80 NELC Housing Strategy
9.81 NELC Homelessness Strategy
9.82 NELC Older Person’s Strategy

Local Plan Policies to be Replaced:
9.83 H4, H5

Question 7

Does the proposed approach identify an appropriate response to address the scale of affordable homes need in the Borough?
Transport and Accessibility

Summary of Identified Policy Options:

**Option 25**
Is there a need to identify an approach based on reducing the need to travel and promote accessibility?

**Option 26**
Is it appropriate to safeguard strategic transport improvements?

**Option 27**
Is there a need to recognise the importance of the private car and adopt measures to support car use, could the existing infrastructure be used more efficiently?

Proposed Approach:

9.84 The proposed approach seeks to support the objectives of the Local Transport Plan. This approach is considered essential for the delivery of sustainable development, regeneration and urban renaissance.

9.85 The proposed approach recognises the desire to achieve identified and longer term strategic transportation improvements set out in the Local transport Plan. These include aspirations by 2022 to have;

- Built a new Grimsby bus station
- Installed park and ride facilities to the south and west of the urban area
- Improved port access to Immingham and Grimsby
- Introduced an express tram system
- Created a high quality, well maintained public realm
9.86 It is considered important that where transportation schemes are identified and progressed to a stage at which there is clarity regarding their implementation and delivery; that measures are put in place to ensure implementation. Such an approach would offer protection to sites and land necessary to bring forward needed improvements.

Linkage to LDF Spatial Objectives:

SO1, SO2, SO6, SO7, SO14

Linkages to Community Strategy Outcomes:

1a, 4a

Preferred Policy Approach:

Policy CP5 Transport and Accessibility

Planning permission will be granted to development that incorporates acceptable measures to or schemes that:

- Widen the choice of transport options;
- Promote increased accessibility for all;
- Supports Urban Renaissance by reducing the impacts of traffic, including severance, improving living conditions and the public realm, and protecting public safety and the environment;
- Improve existing infrastructure and transport options, including road, rail, and pedestrian and cycle facilities.
- Provide car parking facilities in a manner consistent with the approach set out in the Regional Spatial Strategy.

Sites for identified strategic transportation improvements to facilitate economic regeneration, or improve the quality of the urban environment and widen travel choice will be safeguarded.

New infrastructure provision will be required to consider the protection of natural habitats; and avoid increasing, and where possible, seek to reduce, the fragmentation and isolation of natural habitats.
Aspects of Delivery and Monitoring:

9.87 Coordination and implementation of strategies and initiatives

9.88 Consistent approach through development control

9.89 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.90 The Regional Transport Strategy

9.91 NELC Local Transport Plan

Local Plan Policies to be Replaced:

9.92 T4

Question 8

Does the proposed approach adequately support the aims of the Local transport Plan, promoting sustainable transport opportunities?
Design Quality

Summary of Identified Policy Options:

Option 28

No options have been identified. The inclusion of a design quality policy in the core strategy is considered essential.

Proposed Approach:

9.93 Good quality urban design is a vital element of urban renaissance. This means a greater awareness is needed relating to the use of and design of buildings, streets, open spaces and landscaping; and particularly how these elements relate to each other to create a sense of place.

9.94 The proposed approach seeks to promote good design that contributes to making places better for people. Design which is inappropriate in its context, or fails to take the opportunities available for improving the character quality or functionality of an area will not be accepted.

Linkage to LDF Spatial Objectives:

9.95 SO1, SO2, SO3, SO7, SO11

Linkages to Community Strategy Outcomes:

9.96 This policy will link to all community strategy outcomes

Preferred Policy Approach:

Policy CP6 Design Quality

Planning permission will be granted for developments that:

- Are appropriate to their context including natural and built environments; integrate with existing urban or rural form, and reflect local distinctiveness;
- Ensure the scale, density, massing and height of the development are designed in relation to neighbouring buildings and the general locality;
- Take opportunities to use resources more efficiently;
- Take opportunities for improving the character, quality and attractiveness of an area or the way it functions, not just in the short term but over the lifetime of the development;
- Create well mixed, adaptable and integrated development, which avoids segregation, provides well planned areas of public space that function well and add to the overall quality and sense of place, and which are attractive and safe;
- Take opportunities to incorporate elements of public art;
- Maximise development opportunities, along waterfronts, facilitating public access along waterfronts, and key gateway sites to create attractive developments;
- Make clear distinctions between areas of public and private space, particularly addressing issues of actual or perceived opportunities for crime;
- Provide access by way of routes and spaces that address the accessibility needs of all in a manner that is easy to understand without unsatisfactory dominance by vehicular traffic.

Aspects of Delivery and Monitoring:

9.97 The Council has identified the future production of a Supplementary Planning Document on Design Principles. It is intended that this guidance will provide greater clarity on the interpretation and delivery of this policy.

9.98 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.99 NELC Regeneration Strategy

9.100 NELC Safer Communities Strategy

Local Plan Policies to be Replaced:

9.101 New Policy
Does the proposed approach adequately reflect the importance of design quality to the renaissance of North East Lincolnshire?
Flood Risk

Summary of Identified Policy Options:

Option 29
No options have been identified. The inclusion of a flood risk policy in the core strategy is considered essential.

Linkage to LDF Spatial Objectives:
SOI, SO11

Linkages to Community Strategy Outcomes:
This policy will link to all community strategy outcomes

Preferred Policy Approach

Policy CP7 Flood Risk

Sites will be identified and planning permission will be granted to development that adopts a risk based approach to flooding. Such an approach will require due regard to be paid to the Humber Estuary Shoreline Management Plan, and the Strategic Flood Risk Assessment.

Development proposals within identified flood risk areas will be expected to;

- Have undertaken and submitted a flood risk assessment (addressing the requirements set out in PPS25 annex E) when submitting a planning application;
- Have regard to the availability of, or requirement for an appropriate standard of flood defence including where appropriate measures to secure their implementation and retention;
- Incorporate appropriate flood mitigation and/or flood warning measures.
- Incorporate sustainable drainage systems, and, where necessary, flood resilience measures.
Aspects of Delivery and Monitoring:

9.102 Establishing future policies in the Development Control DPD, and recognising flood risk when outlining and assessing allocations in the Allocations DPD

9.103 Coordination and implementation of strategies and initiatives

9.104 Consistent approach through development control

9.105 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.106 The North and North East Lincolnshire Strategic Flood Risk Assessment

9.107 The Humber Shoreline Management Plan

9.108 The Humber Flood Risk Management Strategy

Local Plan Policies to be Replaced:

9.109 New Policy

Question 10

Does the proposed approach adequately reflect the significance of flood risk?
Community Infrastructure

Summary of Identified Policy Options:

Option 30
Would it be appropriate to rely upon the market to deliver community facilities?

Option 31
Would it be appropriate to identify a mechanism through which site allocations and developer contributions would deliver sustainable communities?

Proposed Approach:

9.110 This approach recognises the importance of social, community and service facilities to the communities they serve. The approach seeks to retain facilities where they play an important role in the social infrastructure of an area. It also means ensuring that new or enhanced facilities are delivered alongside new development.

9.111 Where the need for new facilities is identified through plans or initiatives measures will be sought to accommodate these requirements in association with new development and through maximising the potential of underused land and buildings where the opportunities arise.

9.112 The health and well being of the Borough’s residents and their educational achievements has a marked influence on their quality of life and the image of the Borough. The improvement of the community infrastructure is important to the prosperity of the area and particularly the retention of the population.

9.113 This approach recognises and supports the realignment of health care facilities, and the re-provisioning of local education facilities. It also recognises the Council’s support for the establishment of a new Higher Education Facility in the Borough.

Linkages to LDF Spatial Objectives:

SO1, SO2, SO3, SO7, SO9, SO10, SO14
Linkage to Community Strategy Outcomes:

1a, 1b, 2a, 2c, 2d, 3a, 4a

Preferred Policy Approach:

Policy CP8 Community Infrastructure

Development will be supported which ensures a satisfactory provision of community facilities for residents and in appropriate circumstances visitors to the Borough.

This will be achieved by;

- Retaining community facilities and services that play an important role in the social infrastructure of the area;

- Providing for health, social care and community facilities identified in strategic development plans or identified through community empowerment initiatives;

- Supporting improvements to existing, and provision of new education facilities to promote higher educational attainment and provide improved opportunities for skills and life long learning, including extended school provision;

- Ensuring that new and/or improved services and facilities are identified in site allocations and planned and integrated in new development in locations that are accessible by good public transport, and accessible for all users;

- Recognising the opportunities to promote extended school use through the development of ancillary facilities;

- Support the establishment of a university campus.

Aspects of Delivery and Monitoring:

9.114 Policies, Allocations and guidance set out in future Local Development Documents, including Area Action Plans

9.115 Coordination and implementation of strategies and initiatives

9.116 Consistent approach through development control
9.117 Monitoring key indicators in LDF Annual Monitoring Report

**Linkage to Key Strategies:**

9.118 NELC Better Schools a Better Tomorrow Programme

9.119 NELC Supporting People 5 Year Strategy

9.120 NELC Children and Young People Plan

9.121 NELC safer Communities Strategy

**Local Plan Policies to be replaced:**

9.122 New Policy

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**Question 11**

Does the proposed approach adequately address the importance of social and community facilities?
The Core Strategy Policies

Sport, Recreation and Green Space

Summary of Identified Policy Options:

Option 32
Should the strategy safeguard open space, sport and recreation facilities on the basis of identified local standards?

Option 33
Should the framework for the delivery of new facilities, and the improvement of existing facilities, address both quantitative and qualitative needs?

Option 34
Should the strategy safeguard all existing provision?

Proposed Approach:

9.123 National and regional planning policy seeks to protect existing sport, open space and recreation facilities, and create new facilities. It also requires local planning authorities to plan positively for the provision and enhancement of facilities that meet identified local needs.

9.124 The Council has undertaken a Green Space Strategy and has commissioned a Playing Pitch Strategy to assess the quantitative and qualitative provision of facilities. These strategies identify areas of deficiency and develop local standards to be set out in the Generic Development Control Development Plan Document. The Council has also produced an Allotment Strategy that considers the provision of allotment facilities across the Borough.

9.125 All housing developments will be expected to contribute to the provision of open spaces, local sports and recreation facilities or enhancement of existing facilities to a level commensurate with the additional population generated by the development in accordance with the details to be set out in the relevant Development Plan Document.

9.126 The Council will also consider the value of areas of open space that perform an amenity role in the context of development proposals.
Linkage to LDF Spatial Objectives:

SO1, SO7, SO9, SO10

Linkages to Community Strategy Outcomes:

9.127a, 3a

Preferred Policy Approach:

**Policy CP9 Sport, Recreation and Open Space**

Recognising the importance of open spaces, sport and recreation facilities to the health and well-being of the residents of, and visitors to the Borough the Council will:

- Safeguard appropriate existing open space, sports and recreational buildings and land, and allotments, except where an assessment has been undertaken that clearly identifies the open space or the buildings and land to be surplus to requirements; or the facilities to be lost would be replaced by provision of replacement facilities of at least equivalent size, usefulness, attractiveness and quality in a suitable location.

- Seek to grasp opportunities to address identified deficits in the type and diversity of open space or sports and recreation facilities or allotment provision. Such measures will include:
  - Improving the accessibility to, and accessibility of facilities and land;
  - Improving management of facilities and land;
  - Adding to or enhancing the range and quality of existing facilities;
  - Adopting measures to design out crime and anti-social behaviour;
  - Promoting social inclusion;
  - Ensuring compatibility with adjoining uses.
  - Enhancing bio-diversity interests
Consideration will also be given to the relocation of existing provision in order to meet local needs more effectively or make better overall recreational use of land.

Seek increased provision of open spaces and local sports and recreation facilities, or the enhancement of existing facilities, where development increases local needs or where the quantity and quality of provision is inadequate or under threat. Delivery will be sought through negotiated Section 106 Agreements. (Assessment will include reference to the local standards identified in the NELC Playing Pitch Strategy).

Aspects of Delivery and Monitoring:

9.128 Policies, Allocations and guidance set out in future Local Development Documents,

9.129 Co-ordination and implementation of strategies and initiatives

9.130 Consistent approach through development control

9.131 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.132 NELC Open Space Strategy

9.133 NELC Playing Pitch Strategy

9.134 NELC Allotment Strategy

Local Plan Policies to be Replaced:

9.135 New Policy

Question 12

Does the proposed approach identify an appropriate response to safeguarding and delivering an appropriate level of open space and playing pitch provision?
Environment

Summary of Identified Policy Options:

**Option 35**
The inclusion of a policy in the core strategy that addresses environmental and historic assets is considered to be essential.

Proposed Approach:

9.136 The Government is committed to protecting and enhancing the quality of the natural and historic environment. North East Lincolnshire has within and adjacent to its boundaries significant areas of local, national and international importance recognised in their designations. It is recognised that areas of national and international status should receive the highest level of protection.

9.137 The attractiveness and condition of our surroundings influences our quality of life. The approach outlined seeks to maintain and improve the local environment, seeking also to reclaim and re-use areas of derelict and contaminated land, and address localised environmental issues affecting local neighbourhoods.

Linkage to LDF Spatial Objectives:

SO1, SO7, SO10, SO12.

Linkages to Community Strategy Outcomes:

1a, 2a, 2b

Preferred Policy Approach:

**Policy CP10 Environment**

Development proposals will be expected to safeguard and enhance the natural and built assets of the Borough. This will be achieved by;

- Safeguarding and enhancing the historic environment;
The Core Strategy Policies

- Safeguarding and enhancing nature and conservation sites of international, national and identified local importance; supporting management initiatives where appropriate;
- Promoting reclamation and re-use of derelict and or contaminated land to beneficial use;
- Supporting schemes and initiatives seeking to deliver the Freshney Forest concept; promoting a network of natural habitats, incorporating footpath and bridleways corridors
- Protecting water resources from threats to the quality and or quantity of groundwaters or surface waters; including maintenance of 'blue flag' status for Cleethorpes Beach
- Supporting measures for water conservation and recycling
- Supporting and safeguarding flood protection and coastal defences that accord with options identified in the Humber Shoreline Management Plan;
- Minimising pollution arising from the release of smoke, fumes, gases, dust, steam, smell, light, intrusion, or noise; recognising the need for buffers in appropriate circumstances
- Implementation of energy efficient measures, including opportunities for small scale renewable energy schemes;
- Protecting natural habitats; and avoiding increasing, and where possible seeking to reduce, the fragmentation and isolation of natural habitats.

Renewable Energy Developments will be supported where the environmental, economic and social impacts of the proposal, including any off site works including road and transmission lines; can be addressed successfully including specifically protection of the integrity of the Humber Estuary Natura 2000 site. Such developments are not expected to accord with the sequential approach to development set out in Policy KP1.

Aspects of Delivery and Monitoring:

9.138 Policies, Allocations and guidance set out in future Local Development Documents,
9.139 Co-ordination and implementation of strategies and initiatives
9.140 Consistent approach through development control
9.141 Monitoring key indicators in LDF Annual Monitoring Report

**Linkage to Key Strategies:**

9.142 The Lincolnshire Wolds Area of Outstanding Natural Beauty Management Plan

9.143 The Lincolnshire Biodiversity Action Plan

**Local Plan Policies to be Replaced:**

9.144 GEN8, GEN9, GEN10, GEN13

**Question 13**

Does the proposed approach identify an appropriate response to protecting and enhancing the natural and historic environment?
The Core Strategy Policies

Tourism

Summary of Identified Policy Options:

Option 36

Should tourism development be focused upon identified areas and recognise the importance of sensitive landscapes and environmental assets?

Option 37

Should tourism be promoted across the Borough?

Proposed Approach:

9.145 Tourism is a vital component of the economy of the Borough. It is important that tourism should flourish and develop in response to market forces whilst respecting and enhancing the environment for the benefit of visitors and residents.

9.146 The proposed approach recognises that Cleethorpes Resort is the main focus for tourism activities. The Cleethorpes Integrated Development Plan, identifying £4.9 million of investment, promotes a series of projects to revitalise and extend the offer of the resort. The Council will maintain its commitment to encouraging and developing further investment that will enhance the popularity of the resort respecting sensitive landscapes recognising flood risk constraints and the capacity of local infrastructure.

9.147 The potential of Grimsby Town Centre, and Grimsby Fish Dock Regeneration to widen the tourism offer as part of a longer term comprehensive redevelopment, and the tourism potential associated with the Borough’s natural and landscape aspects are also highlighted.

Linkage to LDF Spatial Objectives:

SO1, SO2, SO5, SO8, SO10, SO11

Linkages to Community Strategy Outcomes:

1c
Preferred Policy Approach:

Policy CP11 Tourism

Planning Applications for tourism related proposals will be granted planning permission where they support the following principles:

- Develop new facilities to meet changing customer needs, comparable with their setting, including an adequate supply and range of tourist accommodation to meet varying needs and appropriate visitor attractions that;
- Focuses on the Cleethorpes Resort;
- Recognise the future tourism potential of Grimsby Town Centre, and Grimsby Docks, as part of a long term comprehensive redevelopment scheme, or;
- Promotes sensitive green tourism associated with the natural assets of the Humber Estuary and Lincolnshire Wolds Area of Outstanding Natural Beauty;
- Recognise the limited capacity of sensitive landscapes and local infrastructure;
- Endorse quality and attractiveness to promote an urban and rural renaissance;
- Develop in harmony with natural assets and maintain a balance between the needs of visitors and host communities;
- Promote accessibility for all;
- Maintain the high standard of water quality and attraction of Cleethorpes Beach.

Aspects of Delivery and Monitoring:


9.149 Consistent approach through development control

9.150 Monitoring key indicators in LDF Annual Monitoring Report
Linkage to Key Strategies:

9.151 The Regional Tourism Strategy
9.152 The Cleethorpes Integrated Development Plan

Local Plan Policies to be Replaced:

9.153 LTC9

Question 14

Does the proposed approach provide a suitable framework for addressing tourism development in the Borough?
Rural Development

Summary of Identified Policy Options:

**Option 38**
Is it appropriate to seek to sustain rural communities by making provision for development that meets local social and economic needs, and thus constrain market forces?

**Option 39**
Is it appropriate to promote diversification of the rural economy with no ties to local needs?

**Option 40**
Should protection be given to rural services and facilities?

Proposed Approach:

9.154 The proposed approach seeks to support sustainable rural development and diversification that meets identified local, social and economic needs. The approach supports rural enterprise that provides local jobs and supports the rural economy. It also recognises the importance of existing community facilities and services.

9.155 It acknowledges that rural environments are sensitive to new development and that care is required to pursue good quality development that where possible enhances local distinctiveness and the intrinsic qualities of the countryside.

9.156 The approach seeks to resist urban sprawl, focus appropriate development in or next to existing settlements acknowledging accessibility as a key consideration in all rural development decisions.

Linkage to LDF Spatial Objectives:

SO1, SO2, SO8
The Core Strategy Policies

Linkages to Community Strategy Outcomes:

1a, 1b, 1c

Preferred Policy Approach:

Policy CP12 Rural Development

Development in the countryside that meets local social and economic needs will be supported where:

- it is essential to the needs of local communities, agriculture, horticulture, forestry, mineral extraction, waste disposal or other identified needs which require a countryside location, and cannot be accommodated within an identified settlement;

Development should:

- Be appropriate to the context including natural and built environments; integrate with existing buildings, and reflect local distinctiveness and be focused in or near existing settlements;
- Ensure the scale, density, massing and height of the development are designed in relation to neighbouring buildings and the general locality;
- Take opportunities for improving the character, quality and attractiveness of an area or the way it functions, not just in the short term but over the lifetime of the development;
- Support the efficient use of resources;
- Make appropriate re-use of rural buildings;
- Recognise the impact of environmental issues and concerns.

Development that would result in the loss of rural community facilities or services will be expected to provide evidence that the use of the site or building for community use would be unsuitable, unviable, or not achievable within a reasonable timeframe.

Aspects of Delivery and Monitoring;

9.157 Policies, Allocations and guidance set out in future Local Development Documents
9.158 Co-ordination and implementation of strategies and initiatives
9.159 Consistent approach through development control
9.160 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:
9.161 The Yorkshire and Humber Draft Rural Framework

Local Plan Policies to be Replaced:
9.162 GEN2, E17, E18, H7

Question 15
Does the proposed approach adequately reflect rural issues in North East Lincolnshire?
**Waste Management**

**Summary of Identified Policy Options:**

**Option 41**

Is it appropriate to establish a strategy for waste management based upon local solutions for local waste?

**Option 42**

Should the approach place reliance on landfill in the Borough?

**Proposed Approach:**

_9.163_ The proposed approach provides the initial planning framework for the management and disposal of waste. **Addressing local issues with local solutions.**

_9.164_ The Council intends to produce a Waste and Minerals Development Plan Document at a later date that will take forward the strategy in this policy. In particular this will address the provision of facilities to adequately provide for future waste management. This will include consideration of the development of new facilities to compliment existing sustainable waste management facilities. This will include consideration of facilities that may be operated on a ‘shared’ basis with neighbouring local authorities where this offers the most sustainable waste solution. The provision of local facilities to address local waste issues is a key priority as the basis for addressing local self sufficiency in accordance with the proximity principle.

**Linkage to LDF Spatial Objectives:**

SO1, SO12

**Linkages to Community Strategy Outcomes:**

1a
Preferred Policy Approach:

**Policy CP13 Waste Management**

The strategy for the management and disposal of waste in North East Lincolnshire shall within the context of European, National and Regional policy be to:

- **Promote waste minimisation, recycling** *(as close to service of use as is practicable)* **and re-use to achieve identified targets;**

- **Provide for a satisfactory range of waste handling, management and disposal facilities, including the allocation of sites to support the development of waste management facilities to compliment existing sustainable waste facilities, ensuring self sufficiency at the lowest practicable level for the waste stream;**

- **Promote sustainable transport options and minimise overall transportation requirements;**

- **Require major development proposals to identify and minimise waste generated, and address the sustainable management of waste as an integral element of the development.**

**Aspects of Delivery and Monitoring:**

- **9.165** Policies, Allocations and guidance set out in future Local Development Documents,
- **9.166** Co-ordination and implementation of strategies and initiatives
- **9.167** Consistent approach through development control
- **9.168** The Council intends to produce a Waste and Minerals Development Plan Document at a later date that will take forward the strategy in this policy.
- **9.169** Monitoring key indicators in LDF Annual Monitoring Report

**Linkage to Key Strategies:**

- **9.170** NELC Municipal Waste Strategy

**Local Plan Policies to be Replaced:**

- **9.171** New Policy
Question 16

Does the proposed approach establish a suitable framework for addressing waste management in the Borough?
Minerals

Summary of Identified Policy Options:

Option 43

No options have been identified. The core strategy policy provides a framework upon which to prepare future policies as part of a future Development Plan Document.

9.172 Proposed Approach:

There are no active or dormant mineral sites with valid planning permission in the Borough. Furthermore no areas of search have been proposed and current indication or expectation of development at any specific site.

The proposed approach therefore sets out a criteria based approach which addressed the consideration of any future application. The policy also seeks to safeguard existing facilities and associated sites needed for the transportation of minerals through the Borough.

Linkage to LDF Spatial Objectives:

SC1, SO13

Linkages to Community Strategy Outcomes:

1a

Preferred Policy Approach:

Policy CP14 Minerals

Applications for mineral extraction will be considered in relation to the following:

- Whether the reserve is of a quality and quantity to justify extraction;
- Whether adequate proposals are made to address visual and amenity impacts;
- Whether the proposed order and method of working and overall programme for extraction are satisfactory;
Whether the proposals and programme for restoration are accompanied by satisfactory proposals for beneficial aftercare and management;

Whether the local transport facilities are adequate to move the mineral to market.

Mineral deposits which are or may become of economic importance will be safeguarded from surface development that would effect their extraction. Facilities and associated sites needed for the sustainable transportation of minerals will also be safeguarded.

Aspects of Delivery and Monitoring:

9.175 Policies, Allocations and guidance set out in future Local Development Documents,

9.176 Co-ordination and implementation of strategies and initiatives

9.177 Consistent approach through development control

9.178 The Council intends to produce a Waste and Minerals Development Plan Document at a later date that will take forward the strategy in this policy.

9.179 Monitoring key indicators in LDF Annual Monitoring Report

Linkage to Key Strategies:

9.180 The Regional Minerals Apportionment

9.181 Local Plan Policies to be Replaced:

9.182 New Policy

Question 17

Do you consider the policy outlines an appropriate strategic approach to any future mineral extraction in the Borough?
Initial Sustainability Report
10.1 An initial Sustainability Report was published alongside the Core Strategy Issues document. This report provided the initial process for assessing the extent to which the emerging policy framework would help to achieve relevant environmental, social and economic objectives.

10.2 Preparation of this Preferred Options document builds upon previous consultation. It includes consideration of alternative options considered during the preparation process and options raised during the initial consultation. These alternative options have been subject to separate sustainability appraisal, a summary of the appraisal of these options is set out in the document 'Leading to Preferred Options' (web link http://www.nelincs.gov.uk/environment/localdevelopmentplans/corestrategy.htm). The sustainability appraisal has also taken account of the conclusions of the Appropriate Assessment. Copies of the Appropriate Assessment can be viewed at: http://www.nelincs.gov.uk/localdevelopmentplans/appropriateassessment.htm

10.3 A copy of the Full Sustainability Appraisal can be viewed at: http://www.nelincs.gov.uk/environment/localdevelopmentplans/corestrategy.htm
Appendices
Appendices
Map 1.1 Key Diagram
Key Diagram
2.1 The table below identifies the approach used to quantitatively assess the comparative sustainability of settlements in the Borough. (This table serves only to outline the comparative sustainability of settlements as the basis for determining relative scales of growth. It will not form the basis for the assessment of individual sites for consideration as future allocations). The elements assessed are those which are considered to be the basic services and facilities, e.g. food, access to education, employment, medical, transport, recreation and community facilities. A definition of the indicators used within the matrix is set out below.

### Sustainable Transport Accessibility

<table>
<thead>
<tr>
<th>Rail Station</th>
<th>Bus Services</th>
<th>Frequent Rail Service (1hr or better)</th>
<th>Restricted Rail Service</th>
<th>No Rail Service</th>
<th>Frequent Bus Service (½hr or better)</th>
<th>Restricted Bus Service</th>
<th>No Timetabled Bus Service</th>
</tr>
</thead>
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<tr>
<td></td>
<td></td>
<td>2</td>
<td>1</td>
<td>-2</td>
<td>2</td>
<td>1</td>
<td>-2</td>
</tr>
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</table>

### Access to Shopping Facilities

<table>
<thead>
<tr>
<th>Shops and Village Stores</th>
<th>2 or more shopping areas or local centre including supermarket &gt; 2500m²</th>
<th>3</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Six or more shops/ services</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>2 to 5 shops/ services</td>
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<td></td>
<td>Village Store only</td>
<td>0</td>
</tr>
<tr>
<td></td>
<td>No village store</td>
<td>-2</td>
</tr>
</tbody>
</table>
## Settlement Sustainability Matrix

### Access to Medical Facilities

<table>
<thead>
<tr>
<th></th>
<th>Health Centres</th>
<th>Health centre, or GP and dentist</th>
<th>GP Surgeries</th>
<th>GP or dentist</th>
<th>Dentist Surgeries</th>
<th>No GP or dentist</th>
<th>Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Health Centres</td>
<td></td>
<td>2</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td>GP Surgeries</td>
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<td></td>
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<tr>
<td>Dentist Surgeries</td>
<td></td>
<td>-2</td>
<td></td>
<td></td>
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<td></td>
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</tbody>
</table>

### Access to Schools

<table>
<thead>
<tr>
<th></th>
<th>Primary School</th>
<th>Primary and Secondary Schools</th>
<th>Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary School</td>
<td></td>
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<tr>
<td>No Primary School</td>
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<tr>
<td>Secondary School (walkable catchment)</td>
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</tr>
<tr>
<td>No Secondary School</td>
<td></td>
<td></td>
<td>0</td>
</tr>
</tbody>
</table>

### Access to Employment

| Employment Providers                                          | Close proximity to significant range of local employment opportunities | 2     |
|                                                               | Close proximity to limited range of local employment opportunities     | 1     |
|                                                               | Only rural employment opportunities                                       | 0     |

### Access to Community & Formal Recreation Facilities

<table>
<thead>
<tr>
<th>Facility</th>
<th>All groups of facilities present</th>
<th>Three or more groups of facilities present</th>
<th>Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>i. Post Office</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>ii. Library/ Mobile Library</td>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>iii. Village Hall/ Community/ Youth Centre</td>
<td></td>
<td></td>
<td>0</td>
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</table>
Access to Community & Formal Recreation Facilities

<table>
<thead>
<tr>
<th></th>
<th>Indoor Public Play Space (swimming pool or sports hall)</th>
<th>Outdoor Equipped Play Area</th>
<th>Two groups of facilities present</th>
<th>One facility present</th>
<th>No facilities present</th>
<th>-1</th>
<th>-2</th>
</tr>
</thead>
<tbody>
<tr>
<td>iv.</td>
<td>iv.</td>
<td>v.</td>
<td></td>
<td></td>
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<td>v.</td>
<td>v.</td>
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<td></td>
</tr>
</tbody>
</table>

Settlement Hierarchy

Category 1

- Major Urban Centres and Principal Service Settlement
- Grimsby
- Cleethorpes
- Immingham

Category 2

Local Service Centres (split on the basis of existing population)

A  Waltham
   Humberston
   New Waltham

B  Laceby
   Healing
   Stallingborough

Category 3

All Other Settlements
### Settlement Sustainability Matrix

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
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<td>2</td>
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<tr>
<td>Cleethorpe</td>
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<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Immingham</td>
<td>9955</td>
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<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
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<td>Humberside</td>
<td>5375</td>
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<td>2</td>
<td>2</td>
<td>2</td>
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<tr>
<td>New Waltham</td>
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<tr>
<td>Waltham</td>
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<td>Laceby</td>
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<td>2</td>
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<tr>
<td>Healing</td>
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<tr>
<td>Stallingborough</td>
<td>1195</td>
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<tr>
<td>Habrough</td>
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<tr>
<td>Aylesby</td>
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<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Great Coates</td>
<td>1</td>
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<td>2</td>
<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
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</tr>
<tr>
<td>Inby-Lincolnshire-Humber</td>
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<td>-2</td>
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<td>2</td>
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</tr>
<tr>
<td>Brigsley</td>
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<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Beestly</td>
<td>114</td>
<td>-2</td>
<td>1</td>
<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
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</tr>
<tr>
<td>Barnoldby-Le-Beeck</td>
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<td>-2</td>
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<tr>
<td>Ashby-cum-Fentby</td>
<td>248</td>
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<td>1</td>
<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
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</tr>
<tr>
<td>Wold Newton/Haverby-cum-Beesby</td>
<td>224</td>
<td>-2</td>
<td>1</td>
<td>-2</td>
<td>-2</td>
<td>2</td>
<td>2</td>
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<td>-------------------------------------------------------------</td>
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<td>-------------------------------</td>
<td>-------------------</td>
<td>--------------------</td>
<td>-----------------------------------------------</td>
<td>----------------------------</td>
</tr>
<tr>
<td>East &amp; West Ravendale</td>
<td>**</td>
<td>-2</td>
<td>-2</td>
<td>-2</td>
<td>0</td>
<td>0</td>
<td>-2</td>
<td>-8</td>
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<tr>
<td>Bradley</td>
<td>198</td>
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<td>-2</td>
<td>-2</td>
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<td>0</td>
<td>-2</td>
<td>-12</td>
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<tr>
<td>Hatcliffe</td>
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<td>-2</td>
<td>0</td>
<td>0</td>
<td>-1</td>
<td>-11</td>
</tr>
</tbody>
</table>

Table 2.1 Settlement Sustainable Matrix

**Key**

* Included in Grimsby population

** Included in Wold Newton/ Hawerby-cum-Beesby population

*** Figures taken from Nation Census Reports (Crown Copyright)
Settlement Sustainability Matrix
The Glossary set out below provides clarification of terms used in the Identified Preferred Policy Approaches. The terms are set out under each policy reference number.

KP1

Urban and rural renaissance - Breathing new life back into urban and rural environments

Access opportunities for all - Meeting the diverse needs of all people in existing and future communities

Programmed infrastructure improvements - Works identified as having a significant level of commitment by the Council to their implementation

Business clusters - Food drink and related industries, ports and port related, chemicals and associated industries, logistics and distribution, digital, media and communication, tourism culture, construction, public and service sectors and environmental

Coalescence of settlements - the merging or joining up of individual settlements

Environmental issues and concerns - identified environmental issues including flood risk, contamination, habitat species protection and bio-diversity

KP2

Inclusive design - Design that seeks to ensure places are planned and designed so that everyone can use them

Sense of place - Factors that influence how a person experiences a place

Social fabric of communities - Facilities that nurture and support the health of communities

Damaging burden on existing services - Effects that would compromise the vitality and viability of existing services

Best use of resources - The wise and efficient use of resources in ways that respect the environment

KP3

Where individual circumstances warrant - Circumstances identified by the Council where additional guidance is considered necessary
Planning obligations, appropriate circumstances - Guidance on the use of planning obligations is set out in Circular 05/2005

Compulsory purchase, appropriate circumstances - Guidance on the need for and use of compulsory purchase powers is set out in a number of Govt publications

Community empowerment - Building grass roots leadership and involvement from within communities

CP1

Incubator, small and medium size enterprise - Facilities / premises for new businesses and those wishing to expand and grow

Major office development, justification out of centre - Major office development equates to a floorspace greater than 1000m². Justification is required in accordance with the principles set out in PPS6

CP2

Major retail development - Development over 1000m² of net floorspace

Town, district and local centres - Town centres are usually the second level of centres after city centres. district centres usually contain a group of shops including a superstore and good range of shops. local centres include a small group of shops serving a small catchment, (see PPS6 table 1)

Key town centre uses - Retail, leisure, entertainment, offices arts (see full definition PPS6 para1.8)

Demonstrate need - Taking account of quantatitive and qualitative aspects

Edge of centre - Sites well connected to and within easy walking distance of the primary shopping frontage (see PPS6 table 2)

CP3

Identified urban potential - The Council's Housing Land Study will identify areas of housing potential

Housing trajectories - The means of demonstrating past and likely future housing trends

Transformational opportunities - Areas of significant regeneration potential
**North East Lincolnshire Council | Core Strategy (Preferred Options)**

**Glossary of Policy Terms**

**CP4**

No terms identified

**CP5**

Impacts of traffic, severance - Transport routes can act as barriers to movement patterns particularly for pedestrians.

Identified strategic transportation improvements - Improvements identified as having a significant degree of commitment by the Council to their implementation

**CP6**

Actual and perceived opportunities for crime - Addressing known incidents of crime or implementing measures that are known to reduce future incidents of crime

**CP7**

Risk based approach - Adopting an approach that recognises the probability and severity of flooding

Identified floodplains - Floodplain maps are supplied to local authorities by the Environment agency

Flood resilience measures - Methods of construction that are resistant to flooding

**CP8**

Community facilities - Facilities that provide for health, welfare, social, educational, leisure and cultural needs

Visitor facilities, appropriate circumstances - Some tourist focused developments place pressure on community facilities and infrastructure

**CP9**

Open space - open space of public value, including not just land but areas of water such as rivers and lakes, including areas of visual amenity; in public and private ownership

Replacement facilities, suitable location - a location that is accessible and considers the needs of the catchment where the facilities are to be lost
Identified local standards - local standards identified in relevant strategies and studies

**CP10**

Beneficial use of contaminated/derelict sites - beneficial use may include proposed development/use for built environment and economic uses, or for national environment, leisure or green space uses

Freshney Forest Concept - to provide a green mantle around the urban and industrial areas

Cleethorpes blue flag status - an award presented to beaches that are clean, safe, well managed and have water quality that meets European legislation standards

Buffers - areas that provide necessary separation between conflicting uses or operation

Energy efficient measures - measures that reduce energy demands or increase levels of efficiency in its use

**CP11**

Sensitive green tourism - low impact, environmentally friendly tourism

**CP12**

Countryside - all locations outside of defined development area boundaries

**CP13**

Self-sufficiency waste - this may be at regional, sub-regional or borough level depend on the minimum economic scale of operation

**CP14**

No terms identified

---

**Question 18**

Are there any other policy terms that require further clarification?